Emissions trading with non-signatories in a climate agreement – An analysis of coalition stability

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⁸ Abstract

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We investigate how different designs for a carbon offset mechanism like the Kyoto Protocol's Clean Development Mechanism (CDM) affect the success of self-enforcing climate treaties. In a game-theoretic numerical model of coalition formation it is shown that effects of emission trading with non-signatories are generally negative if strategic behaviour and free-rider incentives are explicitly considered. Even imposing selling targets on credit supplying countries cannot change this result. Only if the volume of credit trading is sufficiently large (due to a sufficiently high heterogeneity between members and non-members) and hence also the gains from trade, this may be different. This, however, requires that treaty members do not use the gains from credit trading to lower their emission caps but stick to modest abatement targets to keep leakage effects at a minimum. Similarly, when allowing for a limited amount of "hot air" to be traded, the gains from higher participation may outweigh the losses of the diluted abatement target.

• Keywords: self-enforcing international environmental agreements, emission

10 permit trade, offset mechanisms, clean development mechanism

11 JEL: C72 (Noncooperative Games), H41 (Public Goods), Q54 (Global

¹² Warming), Q58 (Government Policy)

13 1. Introduction

The Kyoto Protocol introduced three flexible mechanisms for those countries 14 that accepted emission ceilings (i.e. Annex-I countries). The emission trading 15 system (ETS) and joint implementation (JI) allow to trade emission permits 16 among Annex-I countries, whereas the Clean Development Mechanism (CDM) 17 provides an opportunity for Annex-I countries to buy emission credits from non 18 Annex-I countries (i.e. mainly developing countries which have not accepted an 19 emission cap). The CDM includes an additionality clause which requires that 20 any emission credit offered must correspond to a reduction of emission levels "be-21 low [what] would have occurred in the absence of the registered CDM project 22

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activity" (UNFCCC, 2002, p. 43). All three flexible mechanisms provide abate-23 ment cost-saving opportunities. This is in particular true for the CDM because 24 the difference in marginal abatement costs between Annex-I and non Annex-I 25 countries is likely to be large: Annex-I countries have to resort to increasingly 26 costly abatement options to meet their emission caps. Conversely, non Annex-27 I countries do not have abatement commitments. Additionally, they typically 28 face less steep abatement cost functions compared to Annex-I countries.¹ As 29 compliance costs are a major obstacle to signing ambitious climate treaties, one 30 should expect that all flexible mechanisms, and in particular the CDM, should 31 have a positive effect on the incentive to sign a climate treaty. However, the 32 question arises whether this conclusion is also true when departing from a first-33 best world and explicitly considering strategic effects. Given the current (so 34 far futile) efforts to negotiate a Post-Kyoto agreement, it is therefore of great 35 importance to understand how the design of an offset mechanism will affect 36 participation and the success of future climate treaties. 37

In a game-theoretic model of coalition formation there are at least two rea-38 sons why a credit trading scheme between members and non-members may not 39 have the intended positive effect on the success of a climate treaty. First, the 40 option of emission credit trading will affect equilibrium emissions of members 41 and non-members of a climate agreement. If lower abatement costs translate 42 into more ambitious abatement targets of members, free-riding, i.e. less abate-43 ment by non-members may become more attractive. Second, it is critical that 44 the gains from trade accrue on the side of coalition members – if it is primarily 45 the CDM credit seller who benefits from trading, we cannot expect the agree-46 ment to become more attractive. The first issue may be addressed by restricting 47 members' emission allowance choices such that the gains from trade are not used 48 for the implementation of more ambitious abatement targets. The second issue 49 could be addressed through the implementation of selling targets.² If Annex-I 50 countries can only sell emission credits that correspond to emission reductions 51 much below baseline emissions, a large share of the gains from trade is shifted 52 to the coalition, making it more attractive to stay in a climate treaty. We 53 investigate the different options in a systematic way. 54

Our paper draws on two strands of literature. The first strand analyzes 55 the stability of self-enforcing international environmental agreements. This lit-56 erature goes back to Barrett (1994), Carraro and Siniscalco (1993), and Hoel 57 (1992). Since then various departures from the standard model have been ana-58 lyzed which include for instance issue linkage (Barrett, 1997; Botteon and Car-59 raro, 1998; Carraro and Siniscalco, 1997; Folmer et al., 1993; Lessmann and 60 Edenhofer, 2010; Lessmann et al., 2009), a minimum participation clause (Car-61 raro et al., 2009), multiple agreements (Asheim et al., 2006; Evckmans and 62

 $^{^1\}mathrm{See},$ for example, the marginal abatement cost curves from two integrated assessment models reported in Criqui et al. (1999).

 $^{^{2}}$ Selling targets (Kim and Baumert, 2002), similar to non-binding targets (Philibert, 2000) and no-lose targets (Meckling and Chung, 2009), specify an emission path relative to a baseline below which emission reductions can be sold as credits.

Finus, 2006; Finus and Rundshagen, 2003) and modest emission reductions 63 (Barrett, 2002; Finus and Maus, 2008). The two papers closest to ours are 64 Altamirano-Cabrera and Finus (2006) and Hoel and Schneider (1997). How-65 ever, the first paper analyzes emission trading among coalition members, and 66 not among coalition members and outsiders as we do. Moreover, the total equi-67 librium emissions are not endogenously affected by the permit trading scheme, 68 but only the distribution of the gains from cooperation. The second paper con-69 siders the possibility that coalition members pay non-members for additional 70 emission reductions, though Hoel and Schneider do not use the term CDM. 71 However, as argued in Finus (2003, p. 116-118), this paper suffers from a cou-72 ple of conceptual shortcomings which by construction lead to smaller coalitions 73 through the CDM. 74

The second strand of literature analyzes the strategic incentive of a permit 75 trading scheme in which emission allowances are chosen endogenously. Helm 76 (2003) compares a Nash equilibrium without trading to a Nash equilibrium in 77 which permit trading is anticipated in a stylized model. He shows that the 78 effect of permit trading on global emission levels is ambiguous: countries with 79 steep damage cost functions may abate more but countries with flatter damage 80 cost functions may choose larger emission allowances if they anticipate permit 81 trading and how their choice will affect the permit price and the pattern of 82 trade. Moreover, it is shown that an agreement on permit trading that reduces 83 emissions globally may be vetoed by individual countries because it makes them 84 worse off. And, conversely, an agreement implying higher global emissions may 85 be endorsed by all countries due to its welfare enhancing effect. A similar anal-86 ysis is conducted in Carbone et al. (2009) with a calibrated CGE-model and a 87 focus on treaty participation in the light of general equilibrium effects. However, in their paper, participation in an agreement means something different than in 89 our context of coalition formation. In our context, members of a coalition inter-90 nalize the externality among themselves (i.e. they cooperate among each other, 91 though not with outsiders) whereas this is not the case in Carbone et al. (2009), 92 where coalition members trade in emission permits but act non-cooperatively. 93 Furthermore, Carbone et al. derive their results for subgame perfect Nash equi-94 libria, i.e. players take the behavior of others as given. In contrast, we remain 95 within the standard approach of internal and external stability, which (in a de-96 parture from Nash behavior) lets a player anticipate the change in other players 97 strategies due to the player's membership decision. 98

In what follows, we informally introduce our model in Section 2 (details are
 provided in the appendix). Section 3 reports and discusses our results, and
 Section 4 concludes.

¹⁰² 2. The model

103 2.1. Economic dynamics

We use an extended version of the numerical model MICA (Modeling International Climate Agreements) in our analysis, which builds on the multi-region optimal growth model with international trade presented in Lessmann et al.
(2009). The most important extension concerns the in emission allowances.
The details of the model are provided in the appendix.

The model is a Ramsey type optimal growth model with N world regions. 109 Each region allocates income to either consumption or investment at every point 110 in time. Welfare, which is the net present value of utility, is maximized by each 111 region. We assume a standard utilitarian utility function, i.e. utility is increasing 112 in per capita consumption with diminishing marginal utility and is discounted 113 at the pure rate of time preference. Income stems from the production of a 114 single good, assuming a neoclassical production function with capital and labor 115 as factor inputs. Economic growth is driven by exogenous population growth as 116 well as exogenously improving labor productivity. 117

Greenhouse gas emissions are modeled as a byproduct of economic activity. The global total of emissions drives greenhouse gas concentration, which in turn determines the temperature increase relative to pre-industrial levels. The damage function, adapted from Nordhaus and Boyer (2000), translates global warming into economic impact. Impacts can be reduced at the cost of investing in a generic mitigation option, which lowers the emission intensity of economic production.

An alternative way of abating emissions is to buy emission allowances from 125 other regions. This is implemented by introducing endogenous allowance choices 126 as a strategic variable for all regions. Hence, a region's emissions may exceed 127 its allowances if this is compensated by imported emission allowances. Like-128 wise, regions may export emission allowances by choosing emission levels below 129 their current allowances. In accordance with the Kyoto Protocol, we introduce 130 two restrictions on allowance trading between coalition members and outsiders: 131 (1) Under the Kyoto Protocol, countries that provide CDM credits must be 132 signatories of the protocol but without abatement commitment (i.e. they are 133 non Annex-I countries) and conversely Annex-I countries may never offer CDM 134 credits. Therefore, we distinguish between "regular" non-members and a repre-135 sentative CDM-supplier who can offer CDM credits to coalition members but 136 who will never join the coalition.³ (2) Following the Kyoto Protocol's addition-137 ality clause, we make it a default requirement that CDM credits represent true 138 emission reductions (as opposed to so called "hot air").⁴ We assume a perfectly 139 competitive market of emission allowances. Trade in goods is the means to 140 finance imports of allowances. Goods from different regions are perfect substi-141 tutes. 142

³This allows us to determine the equilibrium in the first stage as the endogenous outcome of the membership game between N-1 players, deciding whether to become a member or non-member.

 $^{^{4}}$ In model runs without such an additionality constraint the CDM-supplier prefers to sell large amounts of "hot air." This turns out to have a strongly negative effect on coalition stability, as buying "hot air" drives up the costs of being a coalition member, making an effective climate policy very unlikely.

143 2.2. Calibration

In most parts of the analysis, we restrict our attention to symmetric players 144 as it is common practice in many stylized models of coalition formation (e.g. 145 Ulph, 2004; Barrett, 2006; Carraro et al., 2009), since it makes the analysis 146 of coalition formation more transparent. Nevertheless, we calibrate the model 147 such that aggregate values (e.g. global totals of emissions and economic output 148 as well as greenhouse gas concentration and temperature increase) correspond 149 to those of other climate-economy growth models, e.g. RICE-2010 (Nordhaus, 150 2010), REMIND-R (Leimbach et al., 2010), or WITCH (Bosetti et al., 2006). 151 For instance, in the business as usual scenario, which corresponds to the non-152 cooperative equilibrium with no CDM trade, average economic growth over the 153 next century is approximately 2.4 percent (cf. 2.2 percent in RICE-2010), and 154 CO_2 emissions rise from close to 8GtC in 2005 to about 20GtC in 2105 (cf. 155 7.8GtC and 19.5GtC in RICE-2010), triggering a temperature rise by 2.0°C in 156 2105 with climate change damages amounting to 6.1 percent of economic output 157 (cf. 2.8°C and 3.3 percent in RICE-2010). In contrast, under fully cooperative 158 behavior (i.e. all climate change damages are internalized), global CO₂ emissions 159 in 2105 are 13.8GtC; the associated increase in global mean temperature is 1.5°C 160 with damages amounting to 4.1 percent of economic output that year (cf. 2.0°C 161 and 2.3 percent in RICE-2010).⁵ 162

163 2.3. The coalition formation game

The aim of this study is to investigate the impact of various CDM designs on 164 the success of self-enforcing international environmental agreements. We follow 165 the mainstream of the literature and model an agreement as a two-stage cartel 166 formation game. In the first stage, players decide about their membership, i.e. 167 whether to sign the agreement, and hence become a coalition member, or to 168 remain a non-member, acting as a singleton. In the second stage, they decide 169 on their economic strategies. That is, they decide upon consumption, trade in 170 the consumption good, allocation of investment to production and mitigation 171 (this implicitly determines their level of their emissions), and upon emission 172 allowances. The choices of emissions and emission allowances also determine 173 the export of excess allowances or the required import of allowances. 174

The entire game is solved by backwards induction with the understanding 175 that strategies form a Nash equilibrium in each stage. In the first stage, this 176 corresponds to the concept of internal and external stability (going back to 177 d'Aspremont and Gabszewicz, 1986), implying that no signatory should have 178 an incentive to leave the agreement and no non-signatory wants to join the 179 agreement. In the second stage, this corresponds to a Nash equilibrium between 180 the coalition (maximizing the joint payoff of the coalition) and the singletons 181 (maximizing their individual payoffs), called partial Nash equilibrium (PANE, 182

⁵Data from RICE-2010 is taken from figures in Nordhaus (2010) and its supporting material where possible, and from the available spreadsheet version of the model otherwise.

¹⁸³ Chander and Tulkens, 1995) in the specific context of a single coalition, and in ¹⁸⁴ the more general context of a social coalitional equilibrium (Ichiishi, 1981).

185 2.4. Scenarios

In our analysis of different designs for offset mechanisms, we consider thefollowing different policy scenarios:

NT. As a benchmark, we consider the "No Trade" scenario. This scenario serves
to explore the incremental effects of allowing for CDM trade; all discussions of
relative effects will be related to the NT case. In contrast, we will refer to
model runs with no coalition (the "all singletons" coalition structure) as the
non-cooperative equilibrium.

CDM/xa. This scenario introduces CDM trade *ex ante*, i.e. the CDM clause of the agreement is known *before* the membership decision is taken. Consequently, players' decisions in the emission game will be taken in anticipation of CDM trade. We interpret this case as joint negotiations of the abatement commitments and the CDM clause of the agreement.

CDM/xp. We will see in Section 3 that CDM/xa is counterproductive to the 198 success of agreements, as the anticipation of low mitigation options through the 199 CDM ultimately increases the incentive to free-ride. An alternative design of 200 the negotiation process circumvents this effect by adding the CDM clause to 201 the agreement ex post (CDM/xp), i.e. after abatement commitments have been 202 negotiated. This amounts to negotiating abatement commitment and CDM 203 clause separately. In effect, we ensure that the coalition's emission level does 204 not drop below the NT baseline. This implies that we exclude non-members 205 from the benefits of additional abatement due to CDM trade. 206

Selling targets. We generalize the Kyoto Protocol's concept of additionality 207 by introducing selling targets for the CDM-supplier. A selling target specifies 208 reductions relative to the NT baseline that need to be achieved before any 209 emission credits can be sold under the CDM agreement. We refer to a selling 210 target below the NT baseline as being stringent, a selling target above the 211 baseline is said to introduce *hot air* into the allowance trading system. Our 212 default requirement of additionality is the special case where the baseline is the 213 selling target, in other words a selling target sel = 0.0, whereas a selling targets 214 of sel = 0.1 requires a 10 percent reduction below the NT baseline. 215

²¹⁶ 3. Results and discussion

217 3.1. The "No Trade" baseline (NT)

We begin the discussion of our model results with the NT baseline. The stability functions in Figure 1 show the difference between the payoff received as a member of a coalition with n members, and the payoff received by a nonmember after leaving and thus reducing the coalition size to n-1 members. A coalition with n members is internally stable if the stability function is nonnegative at n and externally stable if it is negative at n + 1. Thus, the stability function for NT indicates that only a coalition of 2 is stable.

[Figure 1 about here.]

226 3.2. Introducing CDM trade (CDM/xa)

Figure 1 also shows how coalition stability changes when CDM trade is part of the agreement decided upon in the membership stage game (denoted CDM/xa). Evidently, introducing CDM trade is counterproductive to raising participation since the stability function lies below the stability function of the NT baseline case.

The reason is that CDM trading makes cheaper abatement available to coali-232 tion members: the coalition chooses lower emission allowances than the CDM-233 supplier because the coalition internalizes damages among its members. Hence, 234 without trade, marginal abatement costs are higher compared to those outside 235 the coalition. With trade, the lower marginal abatement costs of the CDM-236 supplier are exploited until marginal abatement costs are equalized. This is 237 evident from Figures 2 and 3: for CDM/xa, the emissions of the CDM-supplier 238 and the allowances of coalition members are at the same level due to the symme-239 try assumption and equalization of marginal costs. Coalition members choose 240 lower emission allowances than their baseline emissions NT and buy the neces-241 sary emission credits from the CDM-supplier. The CDM-supplier's equilibrium 242 emission allowances correspond to the upper limit of baseline emissions NT due 243 to the additionality clause. The difference to equilibrium emissions is sold to 244 members. 245

Overall, the abatement cost reduction from CDM trade, which encourages 246 the coalition to aim for more ambitious abatement targets, results in lower global 247 emissions despite a small leakage effect in the form of an increase in equilibrium 248 emissions by non-members (not shown). Thus, non-members benefit from lower 249 damages and lower abatement costs. Though coalition members also benefit 250 from lower damages, the availability of cheaper abatement options is used to 251 buy more abatement and hence total abatement costs will not necessarily drop. 252 Therefore, the gains from trading are larger for non-members than for members 253 and hence it becomes more attractive to leave a coalition of a given size as 254 displayed in Figure 1. 255

[Figure 2 about here.]

[Figure 3 about here.]

258 3.3. CDM trade with selling targets (CDM/xa/sel)

Figure 4 provides an alternative illustration why CDM trade does not lead to larger coalitions: The global gains from CDM trade compared to the NT baseline are unequally distributed among the different groups of players. For the default value of a zero selling target, which corresponds to the additionality

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assumption, all the welfare gains are appropriated by non-members and the
CDM-supplier. In particular the CDM-supplier benefits from selling emission
allowances to coalition members. This is shown in Figure 4 for a fixed coalition
size of five members but it also holds for other coalition sizes.

[Figure 4 about here.]

[Figure 5 about here.]

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Figure 4 also visualizes how the gains from CDM trade may be shifted from the CDM-supplier to coalition members using selling targets. Selling targets specify emission reductions for the CDM-supplier relative to their business-asusual emissions projected for this particular coalition size (in our case this is the NT scenario) that they need to achieve before engaging in CDM trade. For instance, a selling target of 0.2 implies that the CDM-supplier has to reduce 20 percent compared to baseline emissions before selling emission credits.

More stringent selling targets shift welfare gains from the CDM trader towards coalition members. Essentially, by imposing selling targets the coalition receives an emission reduction up to the selling target for free and only pays for additional emission reductions beyond the target. These gains come at the expense of the CDM-supplier. In equilibrium, global levels of welfare and emissions remain constant when increasing selling targets as is evident from Figure 5.

In view of the fact that selling targets improve welfare of coalition members, 282 a positive effect of selling targets on stability is very plausible. This is confirmed 283 by Figure 6, which shows isolines of the stability function for non-negative val-284 ues. All points within this area correspond to internally stable coalitions, and 285 coalitions "on the frontier" of this set are also externally stable. However, things 286 are slightly more complicated because credit trade must also be profitable for 287 the supplier, i.e. the CDM-supplier, in order to be a feasible global equilib-288 rium. This condition is also visualized in Figure 6 using isolines to indicate 289 non-negative welfare gains for the CDM-supplier. Therefore, only points in the 290 area of intersection of these two areas are feasible solutions. In fact, this implies 291 that no coalition larger than 2 members is stable and profitable for the CDM-292 supplier at the same time, which is the level of cooperation we already found in 293 the baseline scenario NT. 294

[Figure 6 about here.]

[Figure 7 about here.]

In summary, the first type of offset design in the form of adding a CDM 297 to the coalition agreement had a negative impact on coalition stability: the 298 benefits from CDM trade are realized on the side of the CDM-supplier rather 299 than on the side of coalition members; more importantly, non-member payoffs 300 are increased, which raises the incentive to free-ride. In theory, selling targets 301 allow to shift the benefits from the CDM-supplier to the coalition, which has 302 a stabilizing effect on the latter. However, whenever larger coalitions could be 303 obtained, this is prevented by the violation the profitability constraint on the 304 side of the CDM-supplier. 305

306 3.4. Introducing CDM trade ex post (CDM/xp and CDM/xp/sel)

From the previous section it became apparent that CDM credit trading encourages free-riding when coalition members anticipate CDM trade prior to (ex ante) their abatement decision, and hence abate in excess of the NT scenario. In the CDM/xp scenario, CDM trade is therefore introduced only after (ex post) the decision on abatement by coalition members has been made: we implement a constraint on coalition members' emission allowances such that they cannot revise their original abatement decision.

Analogous results to the CDM/xa calculations for the CDM/xp case are 314 shown in the previous figures for coalition stability (Figure 1), emissions from 315 coalition members (Figure 2) and the CDM-supplier (Figure 3). Figure 5 com-316 pares the CDM/xp to the CDM/xa scenario from the previous section in terms 317 of global emissions and welfare. For the default additionality assumption (i.e. 318 a zero selling target) welfare gains in the CDM/xa scenario exceed those of the 319 new CDM/xp setting because the additional constraint in CDM/xp prevents 320 further abatement by the coalition (cf. global emissions in the figure). Fur-321 thermore, we see that due to the additionality clause and the *ex post* setting, 322 equilibrium allowances of members and CDM-supplier correspond to their NT 323 baseline emissions (Figures 2 and 3), and their emissions are higher than un-324 der CDM/xa (Figures 2 and 3). Coalition stability is slightly improved under 325 CDM/xp, but this is not sufficient to achieve a coalition larger than 2 members 326 (see Figure 1). Consequently, we now turn to explore whether selling targets 327 could help to improve stability as they did in the CDM/xa scenario. 328

The effect of selling targets on global emissions and welfare is shown in Fig-329 ure 5. Selling targets require additional abatement from the CDM-supplier, 330 and abatement of the coalition is effectively fixed by the CDM/xp assump-331 tions. Therefore, selling targets reduce global emissions. Since this moves 332 global emissions closer to the social optimum, it has a positive impact on global 333 welfare. Quite the contrary under CDM/xa, selling targets only redistributed 334 welfare gains among players, leaving the global levels of welfare and emissions 335 untouched. 336

The effect on coalition stability and on the profits of the CDM-supplier are 337 shown in Figure 7. Again, like in the CDM/xa scenario illustrated in Figure 6, 338 the area of feasible solutions is small, namely the overlapping area, where coali-339 tions are stable and CDM trade is profitable for the supplier (despite the selling 340 target). On the one hand, the area of profitability becomes smaller compared to 341 the CDM/xa scenario. This is because coalition members choose higher emis-342 sion allowances and hence buy less emission credits from the CDM-supplier. 343 On the other hand, the area of stability does not increase with more stringent 344 selling targets as before in CDM/xa scenario since members and non-members 345 benefit from globally reduced emission levels more or less to the same extent 346 (Figure 8). Only for negative selling targets (i.e. hot air) can this trend be 347 reversed. While the world is actually worse off with negative selling targets for 348 a given coalition size (Figure 5) and so are both members and non-members 349 (Figure 8), the negative effect on non-members exceeds the one on members. 350

Both are negatively affected by the higher global emission level. However, for 351 coalition members this is partially offset by the greater amount of CDM credits 352 which are now available at a lower price, leading to a stabilization of a coalition 353 of three members for a selling target of -0.1. Thus, there is a trade-off between 354 global welfare and environmental effectiveness by allowing for hot air and larger 355 coalition sizes. The effect is similar to the idea of "modest" emission reductions 356 analyzed in Finus and Maus (2008). Hence, if hot air generates sufficiently 357 larger stable coalitions, the overall effect may be positive. Figure 10, discussed 358 in detail at the end of the next section, illustrates this effect further. 359

[Figure 8 about here.]

361 3.5. Increasing the volume of CDM trade

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For the coalition the emission reductions achieved through CDM credits are 362 relatively small compared to their overall reductions. For example, CDM credits 363 make up 17 percent of abatement of a 5 player coalition (assuming symmetry 364 and zero selling target) whereas the UK national allocation plan proposes a 2/3365 contribution of CDM credits (DEFRA, 2006).⁶ This is because in the symmetric 366 setup with one CDM-supplier, the region selling CDM credits only accounts for 367 one ninth of the world. In reality, non-Annex I countries account for about half 368 of global emissions.⁷ Thus, it is likely that we underestimate the volume of 369 CDM credit trade due to this assumption. 370

One simple way of modeling a higher increased potential for CDM trade is 371 to increase the volume of available permits on the market. We introduce this 372 idea by reducing the marginal cost of abatement in the CDM-supplier region 373 such that more low cost CDM credits can be supplied.⁸ To keep everything 374 else as much the same as possible (compared to symmetry), i.e. to be able 375 to discuss the effects in a *ceteris paribus* manner, we simultaneously reduce 376 marginal damages.⁹ This way, we are able to obtain scenarios where emissions 377 in the newly parameterized CDM-supplier regions are about the same as before 378 as long as there is no CDM trade. In case of a 5 player coalition, these measures 379 raise the contribution of CDM trade is raised from 17 percent to 67 percent.

Figure 9 shows that introducing heterogeneity for the CDM-supplier increases both, the area of coalition stability and the area of profitable CDM trade. The increased volume of traded credits implies larger welfare gains from trade. These gains partly accrue to the coalition with a positive effect on its stability, and partly to the CDM-supplier making credit trade more profitable.

 $^{^{6}}$ The contribution of CDM credits to mitigation is computed as the ratio of imported credits to overall abatement, where the latter is the difference between emissions in the non-cooperative equilibrium and allowance choice in a given PANE.

⁷According to the World Resources Institute, 55.1 percent of global CO_2 was emitted by developed countries versus 44.9 percent by developing countries in 2005 (CAIT, 2009).

⁸In terms of the model equations given in the appendix, this is implemented by increasing the investment effectiveness parameter ξ in Equation A.9.

⁹Implemented by reducing parameter θ_1 of the damage function in Equation A.15.

In fact, even with stringent selling targets is the profitability of credit trade
 always guaranteed.¹⁰

As before in the symmetric case of the CDM/xp/sel scenarios (Figure 7), participation is higher for less stringent selling targets, and again, higher participation can be 'bought' at the cost of allowing some hot air in credit trade.

Figure 10 summarizes the effect of *ex post* credit trade on participation in 391 the agreement and global welfare. Under CDM/xp we find a positive effect of 392 CDM credit trade on coalition stability, measurable in form of an increase in 393 participation by several members. Figure 10 also indicates the level of welfare 394 associated with the stable coalition that are achieved due to trade in CDM credits on a scale from 0 percent (non-cooperative equilibrium) to 100 percent (full 396 cooperation, social optimum).¹¹ This emphasizes a point we hinted at earlier: 397 (i) introducing hot air can stabilize an agreement in the CDM/xp scenario (no-398 tice that participation is always greater or equal), and (ii) this comes at the 399 expense of reduced environmental effectiveness and global welfare levels (notice 400 the lower welfare levels where participation is the same), but (iii) the overall 401 benefits outweigh the loss. Therefore, introducing some hot air may pay off. 402

[Figure 9 about here.]

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[Figure 10 about here.]

405 Sensitivity

In order to test the robustness of the findings in Figure 10, we conducted model runs with different values for key model parameters. Recall that in the CDM/xp scenario coalition size rises with increasing heterogeneity from 2 players (for the symmetric set-up) to 4 players (with maximum heterogeneity), and from 3 to 5 for scenarios with hot air (CDM/xp/sel=-0.1).

Table 1 summarizes results from additional runs for the CDM/xp/sel=-0.1 scenario for exemplary *high* and *low values* of the parameter, reporting participation for the no trade (NT) scenario, and the cases of symmetry and maximum heterogeneity.¹² Values for participation that deviate from the default calculations are in bold face.

The results in Table 1 suggest a good degree of robustness of our results: deviations from the default are rare, and participation never deviates from the default by more than 1. Furthermore, even with these deviations, our conclusion that there is a positive effect on participation due to CDM trade (magnified by heterogeneity) holds for all parameter variations.

 $^{^{10}}$ One might suspect that heterogeneity also amplifies the effects of CDM trade in the CDM/xa scenarios, in particular that coalition stability is strongly reduced. We have confirmed this intuition in additional calculations, which we do not discuss further to keep the exposition short.

¹¹Without CDM, participation remains at 2 independent of the degree of heterogeneity.

 $^{^{12}}$ The NT scenario produces the same participation results regardless whether there is symmetry or some degree of heterogeneity because due to the *ceteris paribus* condition, heterogeneity does not affect the behavior of members and non-members (cf. Section 3.5).

[Table 1 about here.]

422 4. Conclusion

This paper explored how the success of a self-enforcing climate agreement is 423 affected by emission trading between members and non-members. This captures 424 the concept of the Clean Development Mechanism (CDM) under the current Ky-425 oto Protocol. In a first-best world, the CDM will clearly have an unequivocally 426 positive effect, as it lowers total abatement cost. However, in a world with 427 strategic interaction and free-rider incentives, this is less evident. If the gains 428 from CDM trade are higher for non-members than for members, participation in 429 a climate treaty is actually discouraged. More specifically, in our game-theoretic 430 model of coalition formation, two main driving forces could be identified which 431 illustrate that conclusions are anything else than straightforward. On the one 432 hand, the option of emission credit trading will affect equilibrium emissions of 433 members and non-members of a climate agreement. If lower abatement cost 434 translate into more ambitious abatement targets of the members of the agree-435 ment, free-riding and thus less abatement by non-members may become more 436 attractive. On the other hand, if the bulk of the gains from CDM trading ac-437 crue to the CDM-supplier rather than to the coalition, there is little room to 438 improve the agreement. Hence for the success of future climate treaties, it is of 439 high importance to understand how various designs of CDM trading will affect 440 the success of climate change policy. 441

We have shown that if emission credit trading is anticipated already during the negotiation of a climate treaty, and no restrictions are imposed, then a negative impact on participation and hence on the overall success of a climate agreement has to be expected. In equilibrium, the access to cheaper abatement via CDM trading means that members choose lower emission allowances; nonmembers benefit from the associated reduced temperature increase, and from raising their own emissions in response.

In these calculations, imposing an additionality clause allowing only emission 449 reductions below baseline emissions to be sold as emission credits (similar to 450 the additionality clause Kyoto Protocol), has proven very important. In fact, 451 hot air undermines the environmental effectiveness but also the stability of the 452 agreement. Better results with respect to participation could be obtained by 453 introducing so called selling targets, which allow only emission reductions in 454 excess of a certain threshold to be sold to members. This allows members to 455 appropriate a larger share of the gains from trade. Unfortunately, it turned out 456 that whenever this share becomes sufficiently large to allow for larger stable 457 coalitions, it is no longer attractive for the CDM-supplier to engage in trading. 458 In view of this negative result, we investigated the implications of a CDM 450 trading that is not anticipated at the stage of negotiating a climate treaty but 460 negotiated separately, once coalition members have committed themselves to 461 abatement targets. This implies less ambitious abatement targets of the mem-462 bers of the agreement and also smaller leakage effects caused by non-members. 463 Although going in the right direction, in our model it turned out that without 464

further modifications this will also not have a significant effect. Only if marginal abatement costs between members and those offering emission credits are
assumed to be sufficiently large, such that the volume of CDM-credit trading
and the gains from trade increase significantly, could we obtain more successful
coalitions.

The role of hot air in this setting turned out to be ambivalent: while it reduces the environmental effectiveness of the agreement, which is reflected also in reduced global welfare levels, it may help to draw additional members into the coalition. This is because it is less costly to comply with the watered down agreement. However, such a larger coalition may actually outperform a smaller coalition without hot air.

Overall, it is fair to say that our results are quite pessimistic. They clearly 476 suggest that if implemented naively (e.g. ignoring strategic aspects and the need 477 for self-enforcing agreements) and without careful design, A CDM may do more 478 harm than good. One should resist the temptation to use the cost savings 479 derived from trade to aim for a more ambitious climate agreement. Moreover, 480 the offset mechanism has to be designed such as to channel as much as possible 481 of the gains towards treaty members, without discouraging the supply side of 482 emission credits too much. 483

Evidently, our model shares many restrictions of most stylized models. We think the most interesting extension for future research concerns dynamic membership. That is, whereas in our model the membership is a one-shot decision, one could allow for the possibility that countries can revise their decision continuously like in Rubio and Ulph (2007). Such an extension would allow studying how the design of emission credit schemes affects participation in successive climate agreements.

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⁵⁹⁹ Appendix A. Model Equations

In this section, we present the details of our numerical model. The model builds on Lessmann et al. (2009) and Lessmann and Edenhofer (2010) and is extended to include endogenous choice and trade of emission allowances. Deviations from the original model will be made explicit.

604 Preferences

We model the world economy as a set of N regions (or players). Players decide in an intertemporal setting which share of income to consume today and which share to save and invest for future consumption. Intertemporal welfare W_i and instantaneous utility U derived from per capita consumption are given by:

$$W_i = \int_0^\infty l_{it} U(c_{it}/l_{it}) e^{-\rho t} dt$$
 (A.1)

$$U(c_{it}/l_{it}) = \begin{cases} \frac{(c_{it}/l_{it})^{1-\eta}}{1-\eta} & \text{if } \eta \neq 1\\ \log(c_{it}/l_{it}) & \text{if } \eta = 1 \end{cases}$$
(A.2)

where c_{it} and l_{it} denote consumption and labor in region i at time t, respectively. Parameter ρ is the pure rate of time preference, and parameter η denotes the elasticity of marginal utility.

Technology 613

The economic output y_{it} in each region is produced with a Cobb-Douglas 614 production technology F with a capital income share of β . Climate change 615 damages (to be defined below in Equation A.15) destroy a fraction $1 - \Omega_{it}$ of 616 the production. 617

$$y_{it} = \Omega_{it} F(k_{it}, l_{it}) \tag{A.3}$$

$$F(l_{it}, k_{it}) = (\lambda_{it} l_{it})^{1-\beta} k_{it}^{\beta}$$
(A.4)

Labor l_{it} is given exogenously, as is labor productivity λ_{it} , which grows 618 at a fixed rate α . Capital k_{it} accumulates with investments i_{it} assuming zero 619 depreciation. 620

$$\frac{d}{dt}k_{it} = i_{it} \tag{A.5}$$

(A.6)

Emissions and Emission Allowances 621

Greenhouse gas emissions e_{it} are a byproduct of economic activity y_{it} . We as-622 sume that the emission intensity falls exogenously due to technological progress 623 at rate ν . Beyond this, emissions may be reduced by investments b_{it} into abate-624 ment a_{it} , bringing down the instantaneous emission intensity σ_{it} . Parameter ξ 625 describes the effectiveness of these investments, and γ the effectiveness of the 626 abatement option. 627

$$e_{it} = \sigma_{it} e^{-\nu t} y_{it} \tag{A.7}$$

$$\sigma_{it} = (1+a_{it})^{-\gamma} \tag{A.8}$$

$$\frac{d}{dt}a_{it} = \xi b_{it} \tag{A.9}$$

Emissions cannot exceed allowances q_{it} , which in our model are chosen en-628 dogenously by individual regions. Emission allowances may be traded interna-629 tionally $(z_{it} \text{ denotes allowance exports by region } i)$, but we exclude intertem-630 poral banking and borrowing, i.e. total imported and exported allowances must 631 be balanced in every period. 632

$$e_{it} = q_{it} - z_{it} \tag{A.10}$$

$$\sum_{j} z_{jt} = 0, \quad t = 1, \dots$$
 (A.11)

633 Climate Dynamics

Global warming is driven by total global emissions of CO_2 into the atmosphere, which are equal to cumulative total emission allowances q_{it} .¹³ For details on the following simple climate equations, see Petschel-Held et al. (1999).

$$\frac{d}{dt}C_t = \zeta \sum_j q_{jt} - \kappa (C_t - C_0) + \psi E_t$$
(A.12)

$$\frac{d}{dt}E_t = \sum_j q_{jt} \tag{A.13}$$

Equation A.12 translates global emissions into carbon concentration in the atmosphere C. Concentration C rises with global allowances (same as emissions), where ζ converts emissions into a change in concentration, and it decreases due to the carbon uptake of the oceans proportional (κ) to the increase above the pre-industrial level C_0 . The final term limits the ocean carbon uptake (to the fraction $1 - \psi/\zeta\kappa$ in equilibrium).

$$\frac{d}{dt}T_t = \mu \log(C_t/C_0) - \phi(T_t - T_0)$$
(A.14)

Equation A.14 transforms concentration levels into a global mean atmospheric temperature increase T. Here, parameter μ controls the strength of the temperature reaction to a change in concentration, whereas parameter ϕ is related to its timing. Together, they have an interpretation as the "climate sensitivity" $(\mu/\phi \cdot \log 2)$, i.e. the equilibrium temperature increase for a doubling of the concentration. In view of the inertia of the climate system, we run the model for 250 years in steps of 10 years.

The climate change damage function is taken from Nordhaus and Yang (1996):

$$\Omega_{it} = 1/(1 + \theta_{1i}(T_t)^{\theta_{2i}}) \tag{A.15}$$

Two sets of "book keeping" equations complete the model: the budget constraints for consumption and investments for each region at every point in time, as well as the intertemporal budget constraint ensuring that over the entire time horizon, the import value must equal the export value in each region.

$$y_{it} + m_{it} = c_{it} + i_{it} + b_{it} + x_{it}$$
 (A.16)

$$\int_0^\infty p_t m_{it} dt = \int_0^\infty p_t x_{it} + p_t^z z_{it} dt \qquad (A.17)$$

Variables m_{it} and x_{it} are imports and exports of region *i*, respectively, and p_t and p_t^z are the prices of goods and allowances.

¹³This is different from the previous model versions where global emissions rather than allowance choices entered in this equation. The numbers are the same, i.e. $\sum_{j} e_{jt} = \sum_{j} q_{jt}$, but when the choice of allowances is endogenous, it is important that their impact on climate change is taken into account.

⁶⁵⁸ Solving the model for the game's equilibrium

As detailed in the main text, we are considering a two stage game of, first, *membership* in an international environmental agreement (IEA), and second, an *emission game* where players choose their emission allowances.

The game is solved numerically by backward induction, i.e. first we compute PANE for all possible coalitions, then we test these coalitions for internal and external stability according to the following criteria:

$$W_i|_S \ge W_i|_{S\setminus\{i\}}$$
 for $i \in S$ (internal stability) (A.18)

$$W_j|_S > W_j|_{S \cup \{j\}}$$
 for $j \notin S$ (external stability) (A.19)

The computation of the PANE for the second stage is complicated by the fact that we are looking at an intertemporal optimization model featuring an environmental externality as well as international trade. To our knowledge, there are no out-of-the-box solvers available to solve such a model in primal form. Lessmann et al. (2009) suggest an iterative approach based on Negishi's approach (Negishi, 1972). For this study, we use a modified version of the iterative algorithm, which works as follows:

⁶⁷² Negishi's approach searches for the social planner solution that corresponds ⁶⁷³ to a competitive equilibrium by varying the weights δ_i in the joint welfare max-⁶⁷⁴ imization:¹⁴

$$\max_{\{i_{jt}, b_{jt}, m_{jt}, x_{jt}, z_{jt} : j=1...N\}} \sum_{i=1}^{N} \delta_i W_i$$
(A.20)

Since this exploits the fundamental theorems of welfare economics, the approach
cannot be applied for an economy with externalities. In principle, this problem
is circumvented by making any external effect on other players exogenous to
model (turning variables into parameters that are adjusted in an iteration).

Here, the externalities are climate change damages through aggregate global emissions. In Nash equilibrium, players will only anticipate the effect that their emissions have on their own economic output, not the effect onto other players' output. We can mimic this in a social planner solution by giving each player his own perception of the causal link between emissions and global warming. Instead of Equation A.12, which describes one trajectory of concentration C_t ,

 $^{^{14}}$ Note that the intertemporal budget constraint Equation A.17, which contains the (*a priori* unknown) market clearing prices is omitted from the model.

we introduce N equations for C_{it} :

$$\frac{d}{dt}C_{it} = \zeta \left(q_{it} + \sum_{j \neq i} \overline{q_{jt}}\right) - \kappa(C_t - C_0) + \psi E_t \qquad \forall_{i \notin S} \qquad (A.22)$$

$$\frac{d}{dt}C_{it} = \zeta \left(\sum_{k \in S} q_{kt} + \sum_{j \notin S} \overline{q_{jt}}\right) - \kappa(C_t - C_0) + \psi E_t \qquad \forall_{i \in S} \qquad (A.23)$$

Here, the allowance choices of other players enter as a fixed value (a parameter, indicated by the bar), set to the levels of the corresponding variables during the previous iteration (or some initial value). The sum of allowances in Equation A.13 needs to be adjusted analogously, and the temperature Equation A.14 will consequently have N instances for T_{it} , too. The temperature change T_{it} , anticipated by player i, will then enter in Equation A.15 instead of T_t .

The thusly modified model is then solved in a nested iteration: In the inner 685 iteration we solve the model for a given vector $\overline{q} = (\overline{q_{it}})$ of allowance choices 686 repeatedly, updating $\overline{q_{it}} = q_{it}$ at the end of each iteration, i.e. we perform a 687 fixed point iteration of the mapping q = G(q) where G is the best response of 688 players to the exogenously given strategy $\overline{q_{it}}$ of the other players. If the inner 689 iteration converges, it converges to a Nash equilibrium in allowance choices. 690 However, the international markets for allowances and private goods may not 691 be a competitive equilibrium. This is what the outer iteration achieves. 692

The outer iteration follows the standard Negishi approach: we adjust the welfare weights δ_i in the joint welfare function (Equation A.20) until the intertemporal budget constraint (Equation A.17) is satisfied. The resulting equilibrium is the desired PANE.

Numerical verification of the equilibrium

We verify the resulting 'candidate' PANE equilibrium strategies in emissions and trade numerically by comparing them to the results of the following maximization problems:

$$\forall_{i} \max_{\{i_{it}, b_{it}, m_{it}, x_{it}, z_{it}\}} W_{i}$$
subject to Equations A.1-A.17 and prices p_{t}, p_{t}^{z}
(A.24)

Deviations of this model from our solution should be within the order of magnitude of numerical accuracy only, which is what we find (not shown). In particular, simultaneous clearance of all international markets confirms the competitive equilibrium in international trade.

[Table 2 about here.]

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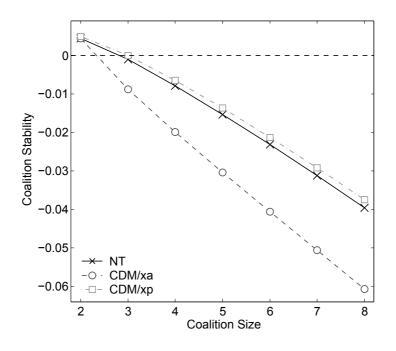


Figure 1: Stability functions with no CDM trade (NT), and with CDM clause negotiated $ex~ante~\rm (CDM/xa)$ and $ex~post~\rm (CDM/xp)$

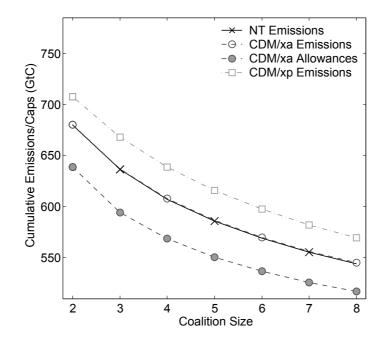


Figure 2: Emissions of an exemplary coalition member

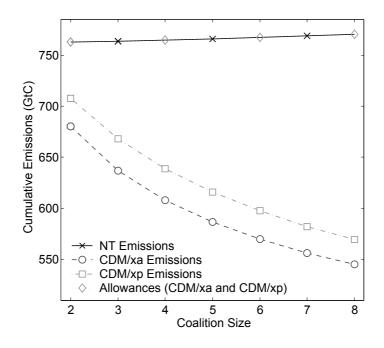


Figure 3: Emissions of the CDM-supplier

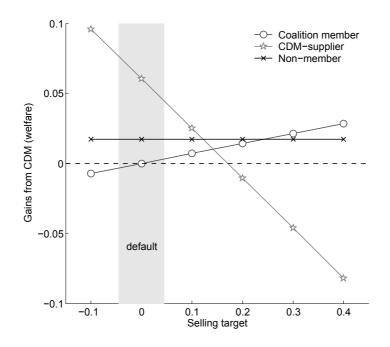


Figure 4: Welfare gains from CDM trade (CDM/xa/sel) for an exemplary coalition of 5 players

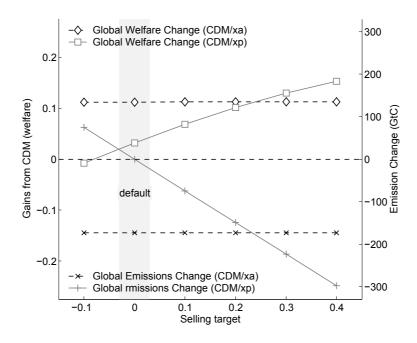


Figure 5: Global changes of emissions and welfare due to selling targets (CDM/xa/sel and CDM/xp/sel) for an exemplary coalition of 5 players

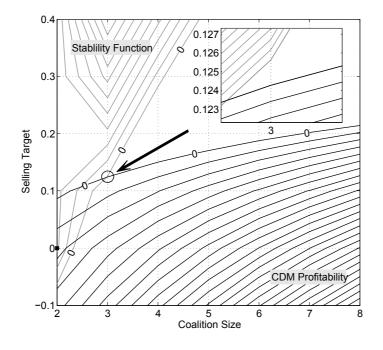


Figure 6: Coalition stability and CDM trade profitability (CDM/xa/sel), square solid bullets indicate feasible and stable coalitions

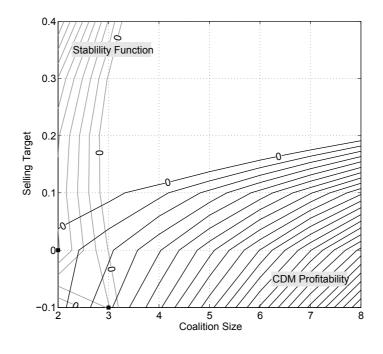


Figure 7: Coalition stability and CDM trade profitability (CDM/xp/sel), square solid bullets indicate feasible and stable coalitions

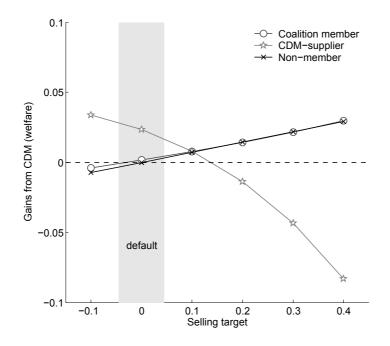


Figure 8: Welfare gains from CDM trade (CDM/xp/sel) for an exemplary coalition of 5 players

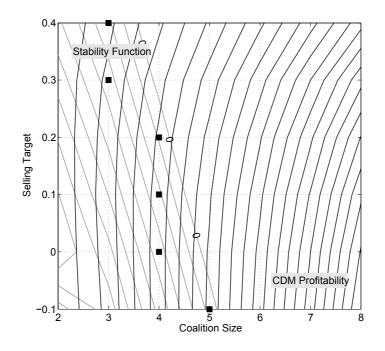


Figure 9: Coalition stability and CDM trade profitability in a heterogeneous world (CDM/xp/sel), square solid bullets indicate feasible and stable coalitions

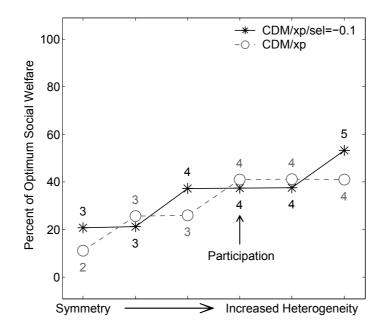


Figure 10: Participation induced by heterogeneity for the default CDM/xp scenario and for 10 percent hot air (CDM/xp/sel=-0.1)

	high/low	Participation			
Parameter	Values	No Trade	Symmetry	Heterogeneity	
ρ	0.001	2	3	5	
ho	0.02	2	3	5	
α	0.01	2	3	5	
α	0.05	3	3	5	
ν	0.005	2	3	5	
ν	0.02	2	3	5	
ξ	2.5	2	3	4	
ξ ξ	10.0	2	3	5	
γ	-0.1	2	3	5	
γ	-0.3	2	3	4	
θ_1	1.0	3	3	5	
$ heta_1$	2.0	2	3	4	
θ_2	0.01	2	3	4	
$ heta_2$	0.04	2	3	5	

Table 1: Participation for high/low values of selected parameters.

Parameter	Symbol	Value
Rate of labor efficiency improvement	α	0.023
Income share capital	β	0.35
Abatement cost exponent	γ	0.2
Emission/concentration conversion factor	ζ	0.47
Elasticity of marginal utility	η	1
Damage function coefficient	$ heta_1$	0.02
Damage function exponent	θ_2	1.5
Rate of ocean CO_2 uptake	κ	2.15e-2
Labor efficiency	λ	$e^{\alpha t}$
Radiative temperature driving factor	μ	8.7e-2
Exogenous rate of decarbonization	ν	0.01
Effectiveness of investments in a_{it}	ξ	5.0
Pure rate of time preference	ρ	0.01
Temperature damping factor	ϕ	1.7e-2
Atmospheric retention factor	ψ	1.51e-3
Initial labor productivity	a_0	1
Initial concentration	C_0	377
Initial cumulative emissions	E_0	501
Initial capital stock	k_0	70
Initial labor	l_0	6.6
Initial temperature change	T_0	0.41

Table 2: Parameters and initial values.