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Originally published as:

Neupane, D., Kafle, S., Karki, K. R., Kim, D. H., [Pradhan, P.](#) (2022): Solar and wind energy potential assessment at provincial level in Nepal: Geospatial and economic analysis. - Renewable Energy, 181, 278-291.

DOI: <https://doi.org/10.1016/j.renene.2021.09.027>

Solar and wind energy potential assessment at provincial level in Nepal: Geospatial and economic analysis

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Abstract

Renewable energies, such as solar and wind energy, play a critical role in achieving rapid decarbonization to limit global warming by replacing fossil energy. However, lack of knowledge on renewable energy potentials in developing countries is a barrier in making adequate policies to promote these energies. Thus, we have carried out a spatial and economic analysis of solar and wind energy potential at the provincial level for the first time in Nepal. Our analysis is built upon the spatial energy modeling based on technical, geographical, and economic suitability criteria, utilizing open-source geographical information system platforms. A significant amount of renewable energy could be harnessed in Nepal, i.e., up to about 47,628 MW and 1,686 MW from solar and wind energy, respectively. Similarly, Nepal has a co-location potential of about 890 and 267 MW of solar and wind energy. Karnali and Gandaki provinces have the highest solar and wind energy potential due to a large share of suitable locations with good resource quality. We estimate the 10th percentile of Levelized cost of electricity generation of 91 USD/MWh for solar and 46 USD/MWh for wind. Our findings are helpful for the formulation of resource-specific policies of Nepal at a sub-national level.

Keywords: Solar Energy; Wind Energy; Development Phases; Spatial Analysis; Economic Analysis; Nepal

1. Introduction

Limiting global warming well below 2 °C requires rapid decarbonization towards net-zero greenhouse gas (GHG) emissions by 2050 [1]. Renewable energies play a critical role in achieving rapid decarbonization by replacing fossil energy. Globally, renewable energies, such as solar and wind energy, are rapidly growing due to their limited environmental impacts compared to fossil energies [2]. Solar and wind energy systems (also referred to as solar and wind power plants) work in stand-alone or in grid connections [3], and are applicable in both rural and urban areas. Hence, several studies have investigated solar and wind energy potential at local [4, 5], national [6], regional [7], and global scales [8].

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38 With declining installation costs, developing countries are expected to leapfrog directly to solar and
39 wind energy [9]. An increasing number of studies are investigating the leapfrogging potential of de-
40 veloping countries. For example, Shiraishi and colleagues [10] highlighted solar energy potential for
41 Bangladesh, accounting for roof-top solar energy systems in commercial and residential areas, with min-
42 imal conflicts in the agriculture sector. For India, Deshmukh and colleagues [11] reported an abundant
43 but unevenly distributed solar and wind energy potential, with co-located solar and wind power plants
44 meeting a third of the country’s energy demand by 2030. At the local level, the study by Sadeghi and
45 Karimi [12] identified suitable locations for solar and wind power plants in Tehran so that a stable en-
46 ergy supply could be ensured. Gerbo and colleagues reported solar power plants installed and generation
47 capacity in the East Shewa Zone of Ethiopia by identifying suitable locations for grid-connected solar
48 energy systems [13]. However, few studies have investigated the solar and wind energy potential for
49 Nepal. These studies have mainly focused on the theoretical national potential, without considering the
50 geophysical and sub-national variation in the country [14, 15, 16]. Additionally, a study on the overall
51 economic feasibility of solar and wind energy in the country is also missing.

52 In developing countries like Nepal, where around 80% of the population still lives in rural areas [17]
53 with scattered settlements [18], solar and wind energy can become significant contributors to the coun-
54 try’s energy mix to ensure energy security. Stand-alone energy systems play an essential role in providing
55 clean energy to all, as envisioned by Sustainable Development Goals (SDGs), i.e., leaving no one behind.
56 Additionally, prioritizing rural populations for clean energy can also leverage the achievements of SDGs
57 as a whole [19], which is considered a system of interacting components rather than just a collection of
58 goals, targets, and indicators [20]. Simultaneously, the promotion of renewable energy also has overall
59 positive effects on the water-energy-food security nexus [21].

60 Nepal’s energy mix is still dominated by traditional biomass. For example, 74% of the total primary
61 energy supply in 2017 (564 petajoules) came from biofuels [22]. Fossil energies, mainly coal and oil, also
62 substantially contribute to Nepal’s energy mix (i.e., 23%). Only a tiny share (i.e., 3%) of the energy mix
63 comes from modern renewable sources, mainly hydropower. The contribution of solar and wind energy
64 is negligible in Nepal’s energy mix, although these renewable energies were introduced in the early 1970s.
65 Thus, there is also a need to understand the different development phases of solar and wind energy in
66 Nepal to formulate required plans and policies for accelerating these renewable energies’ adoption. So
67 far, this understanding is lacking.

68 In terms of clean energy, hydropower provides around 93% of Nepal’s electricity production of 1,142
69 MW in 2018, mainly from large hydro-plants [23]. In the same year, only 2% of the electricity came from
70 solar energy. Nepal’s electricity demand could grow by 6–12 times between 2015 and 2030 under different
71 economic growth scenarios [24]. This growth in electricity demand also considers the substitution of fossil
72 energy use across the industry, transport, household, and service sectors. To meet such a rapidly growing
73 electricity demand, Nepal has focused on using its large hydropower capacity. However, hydroelectricity
74 energy production, especially from the peaking run of rivers, is affected by seasonal variation of water
75 flow. Nepal has the potential to produce 79,704 MW of hydroelectricity, generating an average of 569,964
76 gigawatt-hours (GWh) of energy per year [25]. In addition to hydropower, solar and wind energy can
77 also contribute to meeting the rapidly growing electricity demand, mainly by providing an optimum
78 energy mix for a stable supply.

79 Our study aims to fill the above-highlighted knowledge gaps in Nepal’s solar energy and wind energy
80 potential. In it, we focus on understanding the different development phases of solar and wind energy
81 in the country. This study advances the existing studies by estimating Nepal’s solar and wind energy
82 potential at a sub-national level. For this, we identify suitable locations for installing solar and wind
83 power plants in Nepal considering geophysical factors, namely land-use and land cover, altitude, and
84 slope. For each suitable location, we estimate the installed and annual generation capacity of the
85 power plants. In terms of solar plants, our study focuses on solar photovoltaic (PV) systems because
86 concentrated solar thermal plants are only suitable in the tropics. Additionally, we investigate the
87 economic feasibility of the power plants. Thus, our approach goes beyond the existing studies that
88 largely focused on estimating theoretical renewable energy potential at the national level. Our findings
89 are helpful for the formulation of renewable energy plans and policies of the Government of Nepal at
90 the national and sub-national levels.

91 **2. Data and Method**

92 To fulfill the aim of our research, we carry out both literature and spatial analysis. Our spatial
93 analysis is based on various open access data (Table S1), adopting the method from Wu and colleagues
94 [26] (Figure S1). We follow this method based on remotely sensed datasets because of the unavailability
95 of ground-based meteorological station data for the whole country. With the availability of several data
96 processing tools, geographical information system (GIS) based energy assessments have been adapted in
97 several developed and developing countries. Since our data are provided in different spatial resolutions
98 and projection systems, we resample and reproject all data into 30 m grid size with a Transverse
99 Mercator Projection system. For resampling, the nearest neighbor interpolation sampling method is
100 used because of its lower level of complexity. The nearest neighbor interpolation uses pixel replication
101 as an up-sampling algorithm (i.e., to increase grids of an image) based on the nearby pixel value [27].
102 We use open-source Python GIS and QGIS Software [28] with grass GIS [29] and Python programming
103 language for the spatial analysis. The sub-sections below elaborate on the data and method used for
104 our literature and spatial analyses.

105 *2.1. Literature Analysis*

106 We conduct a comprehensive literature analysis to understand the development phases of solar and
107 wind energy in Nepal. Since there is limited peer-reviewed literature on this topic, our analysis mainly
108 focuses on the grey literature. We identify this literature by screening the existing data and reports.
109 Initially, we gathered information on the first solar and wind power plants established in Nepal. Then,
110 we figure out the key institutions involved in this sector and their establishment years. Afterwards,
111 we search and collect the related plans and policies of the Government of Nepal. We also look for
112 implemented solar and wind energy projects initiated by private, government, and non-governmental
113 organizations. After analyzing the available literature, we categorize the development of solar and wind
114 energy into four phases.

115 2.2. Suitable locations

116 We identify suitable locations for solar and wind power plants based on the land-use and land cover
117 map of Nepal [30] (Figure S2). This map is available at a resolution of 30 m in a Transverse Mercator
118 Projection system. The land-use and land covers are divided into 12 classes. We consider grasslands,
119 barren lands, and shrublands as suitable locations for the power plants among these classes. In addition
120 to these land-uses, we also count for built-up areas as suitable locations for solar PV systems.

121 The slope of a location plays a crucial role in determining accessibility for the installation and
122 maintenance of the power plants. In Nepal, where most surface areas are hilly and mountainous regions,
123 steep slopes could be a bottleneck for installation and maintenance. Therefore, we generate a slope map
124 of the country by using the Digital Elevation Model provided by NASA Shuttle Radar Topographic
125 Mission in 90 m resolution [31] (Figure S3). Based on Charabi and colleagues [32], we take a location
126 with a slope equal to or less than 24° as a suitable one. This consideration excludes the highly sloppy
127 regions with a lot of difficulties in plant installation.

128 Similarly, the performance and efficiency of solar PV systems depend on the tilt angle and direction
129 in which it is faced [33]. Generally, south-facing is best suited in Nepal as it is located in Northern
130 hemisphere. Therefore, we also apply the criteria of south-facing (i.e., aspect degree from 112.5° to
131 247.5°) to narrow down suitable locations, with the exception of built-up areas (Figure S4).

132 For wind power plants, the slope of a location drastically affects the wind flow characteristics and
133 their installed and generation capacities. For steeper slopes, the mean wind velocity reduces to a more
134 considerable extent [34] due to turbulence in the rough surface [35]. Thus, we use a slope threshold of
135 20% (i.e., around 12°) to identify suitable locations for wind power plants by taking an average from
136 the literature that suggests a slope threshold between 10% [36] and 30% [37] (Figure S5).

137 Around 6,000 rivers and five major river systems crisscross the country and drain into the Ganges
138 River [38]. The appropriate buffer distance from the river has to be kept for the power plants for safety
139 and environmental regulation purposes. Therefore, we further narrow down the suitable locations by
140 considering the buffer distance of 100 m [39] and 500 m [40] for solar and wind power plants, respectively.
141 For this, we use the inland water data on rivers provided by the ICIMOD (Figure S6). This data has
142 been created using the topographic zonal map published by the Department of Survey Nepal [41]. In
143 Nepal, land with an elevation of more than of more than 4,000 m is covered with permanent snow and is
144 currently difficult to access. Thus, we did not consider such locations suitable for solar and wind power
145 plant installation.

146 2.3. Estimation of Solar Energy Potential

147 We use the solar resource map provided by Solargis [42] to estimate the solar energy potential of
148 the identified suitable locations (Section 2.2). This map consists of information on solar PV potential
149 based on global horizontal irradiance (GHI) at a resolution of 250 m globally (Figure S7). We use
150 GHI as the primary data instead of the other data such as Global Tilt Irradiance data, following
151 similar previous studies for developing and developed countries. The regions with GHI between 4.1
152 and $6.8 \text{ kWh}/(\text{m}^2 \cdot \text{day})$ are highly recommended locations for solar power plants [43]. Therefore, we
153 narrow down the identified suitable locations by considering the locations with GHI of more than 4.1
154 $\text{kWh}/(\text{m}^2 \cdot \text{day})$ for our further analysis.

155 We estimate the installed capacity of solar PV systems in suitable locations by multiplying their
 156 surface area with land-use efficiency and land-use discount factor (two scenarios). We consider the land-
 157 use efficiency of 30 MW/km² based on the study by Ong and colleagues [44]. The land-use discount
 158 factor refers to the share of land that would not be utilized in the actual plant construction due to
 159 technical (e.g., solar PV spread), financial (e.g., limited budget), environmental (e.g., habitat of rare
 160 species), or social (e.g., land ownership conflicts) considerations. We assume two scenarios of the land-
 161 use discount factor, i.e., no or zero discount factor and 75% discount factor as optimistic and pessimistic
 162 estimates, respectively [11].

163 We calculate the total annual energy generation capacity in suitable locations based on an average
 164 capacity factor (CF). Here, we assume that all solar PV systems are south-facing fixed-tilt systems, with
 165 their tilt equal to the location's latitude. The CF depends on the solar irradiance on the tilted surface
 166 of PV panels, which depends on the GHI and the location's latitude. We establish a statistical model
 167 between annual GHI [in kWh/(m² · day)] and CF for different locations of Nepal (Figure S8), accounting
 168 for the system loss. For this, we randomly select 200 locations that would cover latitudes across the
 169 country. The annual average CFs for those locations are estimated based on solar meteorological data,
 170 namely, global horizontal, direct normal, and diffuse horizontal irradiance, from the National Solar
 171 Radiation Database, using NREL PVWatts calculator [45, 46]. We use a system loss of 14%, considering
 172 a module efficiency of 16% [47], the typical alternating current performance ratio of 88% [48], and an
 173 outage rate of 2% to determine the CF in the simulation. We then estimate CF for the suitable locations
 174 using the statistical model. We have applied the above-described procedure for the suitable locations of
 175 all land-use and land cover classes, with the exception of built-up areas.

176 We also narrow down the suitable locations for built-up areas by considering an average GHI level of
 177 more than 4.1 kWh/(m² · day). As the grid size of the data is 30 m × 30 m, we only analyze built-up
 178 areas with the surface area greater than or equal to 900 m². We use equation 1 to estimate the installed
 179 capacity of PV systems in the built-up areas.

$$180 \quad \text{Installed Capacity} = A \times P_d \times R_a \times BFA_r \times PVA_r \text{ (MW)} \quad (1)$$

181 In equation 1, A is the total built-up areas in km². P_d is the average power density of the rooftop
 182 solar PV system. We assume P_d as 150 W/m² considering that the smallest practical residential solar
 183 PV system can exhibit a tangible energy production of 1.5 kW [49, 50]. This system requires an area of
 184 approximately 10 m² [49]. All the buildings or houses are not compatible with rooftop solar PV systems
 185 because they need a strong foundation and roof for installation. In Nepal, 28.26% of the total buildings
 186 or houses are roofed with galvanized sheets, followed by tiles or slates (26.68%), reinforced concrete
 187 cement (22.48%), and thatched or straw roofs (19.03%) [51]. The majority of buildings or houses is for
 188 residential purposes. Hence, we consider the roof available factor (R_a) as a share of buildings or houses
 189 with solid foundations and roofs for the solar PV system. We consider R_a as 0.507, assuming that the
 190 galvanized and reinforced concrete cement roofs will provide adequate strength and foundation for the
 191 rooftop solar PV system.

192 The building footprint area ratio (BFA_r) refers to the ratio of the building rooftop area and the
 total area of the building plot. The built-up areas consist of different types of infrastructure, where

193 residential and commercial buildings have a large share. Therefore, we consider BFA_r value of 0.5 taking
194 the average infrastructure-wide BFA ratio as suggested by Singh and colleagues [52]. Additionally, the
195 complete rooftop area cannot be used to install solar PV systems due to several factors such as shading
196 and rooftops used for other purposes. For considering these factors, we use the PV availability ratio
197 (PVA_r) of 0.4 based on Gutschner and colleagues [53].

198 We estimate the annual generation capacity of the rooftop solar PV systems based on an average
199 CF. Similar to other land-use and land cover classes, we determine the CF for the suitable locations by
200 using the statistical model presented in (Figure S8).

201 *2.4. Estimation of Wind Potential*

202 We narrow the identified suitable locations for wind energy by considering a threshold for minimum
203 wind power density (Figure S9). For this, we use data on wind power density at 50 m above ground
204 level at a 250 m resolution provided by the global wind atlas [54]. We consider a minimum wind power
205 density of 105 W/m^2 as the threshold. This threshold is based on a study investigating wind resources
206 at 16 different sites in Nepal [55].

207 We estimate the installed capacity for wind power by considering land-use efficiency, land-use discount
208 factor (two scenarios), and the area of suitable locations that met the threshold criteria. This study
209 applies a land-use efficiency of 9 MW/km^2 based on existing literature [11, 56]. Like solar energy, the
210 two scenarios are no or zero discount factor as the optimistic potential estimate and a 75% discount
211 factor as a pessimistic potential estimate [11].

212 For estimating the annual generation capacity, we use the installed capacity and the CF of the
213 suitable locations. The CF for the particular location has been obtained using the data developed by
214 Global Wind Atlas (Figure S10). The CF data has been generated for wind turbines (International
215 Electrotechnical Commission wind class III) of 4.5 MW that at a hub height of 100 m, accounting for
216 the air density [54]. These turbines are designed for locations having an annual average wind velocity
217 of 7.5 m/s [57].

218 *2.5. Project Opportunity Areas*

219 We group the identified adjacent and connected suitable locations for solar and wind power plants
220 into a single area called “Project Opportunity Areas (POAs)” for further analysis. We merge these
221 adjacent and connected raster cells into a single feature polygon. These POAs represent an appropriate
222 minimum area of 900 m^2 for the installation of utility and commercial-scale solar and wind power plants.
223 We characterize POAs based on different criteria (i.e., elevation, road distance, substation distance,
224 and installed capacity) for estimating their annual electricity generation capacities and cost. We also
225 investigate the co-location potential of solar and wind energy by overlapping POAs for solar and wind
226 power plants. These locations would be suitable for installing solar-wind hybrid energy systems.

227 *2.6. Cost Analysis*

228 We calculate the cost of solar and wind power plants in each POAs based on the Levelized cost
229 of electricity (LCOE) to understand their economic feasibility. Our LCOE estimates consider the cap-
230 ital cost of power generation (I_c), annual cost of operation and maintenance of power plants (O_{gc}),

231 capital cost of transmission lines (T_c), substations (S_c), and road construction (R_c), annual discount
 232 rate (i), and lifetime of power plants (n) (Table 1). These estimates are based on equations 2– 5.
 233 The total LCOE consists of LCOE for power generation (i.e., $LCOE_{generation}$), transmission lines (i.e.,
 234 $LCOE_{interconnection}$), and road construction (i.e., $LCOE_{road}$). We assume that one road will be built
 235 for every 70 MW capacity power plant, a reasonable size commercial-scale solar PV system. The sub-
 236 station cost is considered for both power generation and grid side, accounting for the distance between
 237 the power plant and substation (d_s) and the nearest road (d_r). We calculate the distance between the
 238 center of POAs and the nearest substations of voltage level greater than or equal to 132 kV (under con-
 239 struction and existing) to determine the total cost for the interconnection. Similarly, our estimate also
 240 considers the minimum distance between POAs and the road network to calculate the cost for the road
 241 construction. For this, we use data on existing, under construction, or planned roads and substations
 242 from various sources [58, 59] (Figure S11, Figure S12).

$$LCOE_{generation} = \frac{I_c \times i_d + O_{gc}}{8760 \times CF} \quad (2)$$

$$LCOE_{interconnection} = \frac{(T_c \times d_s + S_c) \times i_d}{CF \times 8760} \quad (3)$$

$$LCOE_{road} = \frac{(R_c \times d_r) \times i_d}{CF \times 8760 \times 70} \quad (4)$$

$$i_d = \frac{i(1+i)^n}{(1+i)^n - 1} \quad (5)$$

243 Based on the estimated LCOE, we generated supply curves to analyze the amount of solar or wind
 244 energy that would be available at or below a given cost. Following the method of Kline and colleagues
 245 [60], supply curves are developed by plotting the cumulative generation capacity of POAs sorted based
 246 on their LCOE. We plot these curves for solar and wind energy, considering LCOE for power generation
 247 (i.e., $LCOE_{generation}$) and the total LCOE separately. This separation is because solar and wind power
 248 plants can be stand-alone or connected to the national grid. Since the required policies to promote
 249 solar energy systems can vary for built-up areas and other land-use and land cover classes, we generate
 250 different supply curves accordingly.

Table 1: Parameters used to calculate the Levelized cost of electricity. These parameters consist of the capital cost of power generation (Generation Capital), the annual cost of operation and maintenance of power plants (Annual Generation Fixed O & M), the capital cost of transmission lines (Transmission interconnection Capital), substations (Substation Capital), and road construction (Road capital), annual discount rate (Economic Discount Rate), and a lifetime of power plants (Lifetime years).

Parameters	Solar	Wind
Generation Capital [USD/kW] (I_c)	1,210 ^a	1,200 ^a
Annual Generation Fixed O & M [USD/kW] (O_{gc})	10 ^b	15 ^b
Transmission interconnection Capital [USD/MW/km] (T_c)	450 ^c	450 ^c
Substation Capital [USD/MW] (S_c)	70,000 ^c	70,000 ^c
Road capital [USD/km] (R_c)	60,000 ^d	60,000 ^d
Economic Discount Rate (i)	10% ^p	10% ^e
Lifetime years (n)	25 ^g	25 ^f

^a Renewable power generation costs in 2018 [61]

^b Renewable power generation costs in 2017 [62]

^c Average of 132 kV, 220 kV, and 400 kV transmission line and substation costs [63, 11]

^d Design and Appraisal of Rural Transport Infrastructure i.e., Construction and Graveling (average cost per km) [64]

^e Macroeconomics Indicators of Nepal [65]

^f Terms and condition for Tariff determination from Renewable Energy Source Regulations [66]

251 As shown in equations 2–4, the LCOE depends on several parameters. Hence, we conduct a sensitiv-
 252 ity analysis to understand the dependency of LCOE on these parameters. Particularly, our sensitivity
 253 analysis considers a set of hypothetical optimistic and pessimistic values of these parameters, includ-
 254 ing other technical (i.e., maximum and minimum CF) and geographical factors (i.e., distance to the
 255 nearest road and substation). Table S2 provides details on these hypothetical values. For each of these
 256 parameters and factors, we estimate LCOE by changing its value to the hypothetical optimistic and
 257 pessimistic ones while keeping the values of other parameters and factors described above. The varia-
 258 tion of parameters that results in an increment of the total LCOE compared to the reference values is
 259 considered the worst case. Similarly, the results with decrements of the total LCOE are considered as
 260 an optimistic case. We estimate the reference values based on parameter values in table 1, an average
 261 road and transmission distance of both cases, and a capacity factor of 15 % (solar energy) and 30 %
 262 (wind energy).

263 2.7. Estimating potential at national and sub-nation scale

264 Nepal’s 2015 Constitution has replaced a unitary government with a federal system consisting of
 265 seven provinces. With the implementation of federalism, the formulation of plans and policies of the
 266 energy sector on the provincial level is becoming a crucial issue for Nepal’s sustainable development. As

267 the country has been geographically diverse, the potential of different energy resources varies across the
268 provinces. Therefore, to provide a foundation of renewable energy development at a sub-national level,
269 we estimate solar and wind energy potential on the provincial and national levels.

270 About 23 % of Nepal is designated as protected areas [67], where limited human activities are
271 permitted. Thus, we estimate installed and annual generation capacities of solar and wind power plants
272 in those areas separately. For this, we used the data on protected and reserved areas from the IUCN
273 and UNEP [68] (Figure S13). However, we do not exclude those areas while estimating the installed
274 and generation capacities on national and province levels. We determined the potential in the protected
275 areas, also considering their buffer zones.

276 3. Results

277 3.1. Solar and wind energy development timeline

278 We categorize Nepal's solar and wind energy development into four phases: Introductory phase (1974-
279 1996), Institutional setup (1996-2000), Home system development (2000-2017), and Upscaling (2017 -
280 onward) (Figure 1).

281 **Introductory phase:** The introductory phase started when the first solar PV system was intro-
282 duced by Nepal Telecommunication Center in 1974 to operate its communication transceiver located in
283 Damauli, Tanahun district [69]. The first wind power plant was installed in 1987 with 20 kW capacity
284 in Kagbeni in upper Mustang district [70]. In 1988, Nepal Electricity Authority initiated three decen-
285 tralized electricity supplies from solar PV systems in Simikot, Tatopani, and Gumdadhi with 50, 30,
286 and 50 kW, respectively began operation in 1989 [69]. To deliver electricity in rural areas, the first solar
287 home program to electrify a village began in 1994 in Pulimarang village in Tanahun district with solar
288 PV systems in 64 households [71].

289 **Institutional setup phase:** This phase started in 1996 after the formation of the Alternative
290 Energy Promotion Center (AEPC), an independent institution to promote renewable energy in Nepal
291 [72]. The establishment of this center stimulated various other renewable energy-related institutions in
292 the country, both in the public and private sectors. In 1999, the Center for Energy Studies (CES) was
293 established in the Institute of Engineering, Tribhuvan University, to train and produce highly qualified
294 renewable energy experts [73]. An association of solar electric manufacturing and trading companies
295 was registered in 2000 [74].

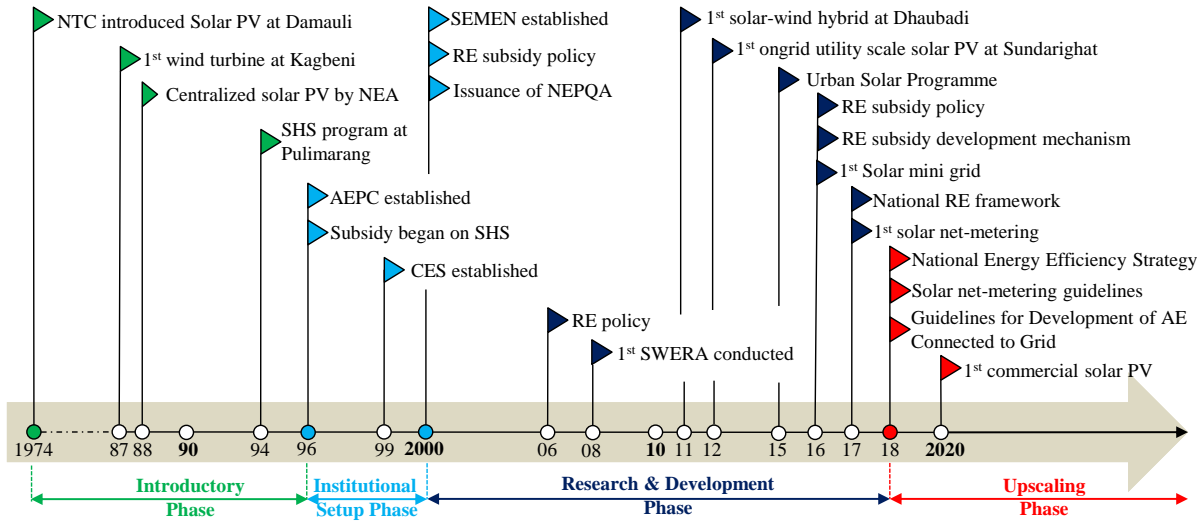


Figure 1: Solar and wind energy development timeline of Nepal, which has been categorized into four phases: introductory (1974-1996), institutional setup (1996-2000), home system development (2000 - 2018) and upscaling phase (2018-onward). Abbreviations used in the figure are – NTC (Nepal Telecommunications Center), PV (Photovoltaic), NEA (Nepal Electricity Authority), SHS (Solar Home Systems), AEPC (Alternative Energy Promotion Center), CES (Center for Energy Studies), SEMEN (Solar Electric Manufacturers Association Nepal), RE (Renewable Energy), NEPQA (Nepal Photovoltaic Quality Assurance), SWERA (Solar and Wind Energy Resource Assessment), and AE (Alternative Energy).

296 **Research & development phase:** This phase was started after the government formulated and
 297 launched programs and guidelines on renewable energy to provide electricity, mainly in rural areas.
 298 The first renewable energy subsidy policy was launched in 2000, updated in 2016 together with the
 299 renewable energy subsidy development mechanism. The technical standard for solar PV systems, called
 300 Nepal Photovoltaic Quality Assurance, was also developed and adopted in 2000 to disseminate Solar
 301 Home Systems (SHS). This standard has been revised periodically (i.e., in 2002, 2005, 2009, 2013, and
 302 2015) [75]. The trend of SHS installation shows a steep rise after 2000 due to these policies and subsidies
 303 provided by the Alternative Energy Promotion Center through the Energy Sector Assistance Program
 304 [76]. The country has faced load shedding up to 16 hrs a day in the dry season during this phase [77, 78].
 305 Hence, the government also formulated policies to encourage SHS in urban areas to address load shedding
 306 problems [79], which also promoted SHS in Nepali cities. In 2008, the first solar and wind energy resource
 307 assessment was conducted in Nepal, providing estimates of its renewable energy potential [14]. In 2017,
 308 the National Renewable Energy framework, National Energy Efficiency Strategy, and Solar net-metering
 309 guidelines were developed. Formulation of the Solar net-metering guidelines opened the door to add the
 310 extra generated electricity from SHS to the national grid.

311 **Upscaling phase:** Realising the need and importance of grid-connected renewable energy, the gov-
 312 ernment formulated the guidelines in 2018, which opened the door for commercial electricity generation
 313 from solar, wind, and biogas. As a result, several projects have been developed for installing solar power
 314 plants in Nepal. So far, 14 projects received a license to construct the solar plants in different parts of
 315 the country, with a total installed capacity of 84.5 MW [80]. Similarly, 31 projects received a license
 316 to survey the potential installation locations of solar power plants, with a total installed capacity of
 317 377.6 MW [80]. In June 2020, Nepal’s first commercial solar power plant (25 MW, near Devighat hy-
 318 dropower stations) started producing electricity, connecting 1.25 MW in the grid, with construction still

319 in progress [81, 82]. Similarly, another 8.5 MW of electricity was added to the national grid in October
320 2020 by the private sector-run Butwal Solar Power Project, located in Rupandehi [83].

321 *3.2. Solar and wind energy potential*

322 Out of the total area of Nepal (1,47,523 km²), grasslands, built-up areas, barren lands, and shrublands
323 cover about 15,353 km², 544 km², 12,643 km², and 3,428 km², respectively (Table S3). These land-use
324 and land cover classes share about 21% of the country's area, which are considered suitable locations
325 for solar and wind power plants. Karnali province has the highest area of these land-use and land cover
326 classes at a sub-national level, with a share of 43% of the total provincial area. This province has the
327 largest area of grassland and barren land that is suitable for installing solar and wind power plants.
328 Province 2 has the lowest area of these land-use and land cover classes, which is only about 8% of the
329 total provincial area. This province lies in the lowland region, where agriculture is the dominant land-use
330 and land cover class. Additionally, this province also has a large number of intermittent rivers. Thus,
331 suitable locations for solar and wind power plants are limited in this province due to the required buffer
332 distance to the rivers.

333 *3.2.1. Solar energy potential*

334 Nepal has a total annual solar energy generation capacity of 57,519 GWh with a total installed
335 capacity of 47,628 MW, considering the land-use discount factor of zero (Table 2). This potential is
336 about 7.4 times the total energy available in the national grid in 2020 (i.e., about 7,741 GWh) [81].
337 Nepal's major solar energy potential is located in the northern Transhimalayan and hilly regions (Figure
338 Figure 2 top) because of the availability of high solar insolation. Nepal has about 250 km² of suitable
339 locations for solar power plants, which have a CF greater than 15%, i.e., the average CF required
340 for utility and commercial-scale solar power plants, and an average daily GHI larger than 5 kWh/m².
341 Thus, in terms of utility and commercial-scale solar power plants, Nepal's annual solar energy generation
342 capacity is limited to 11,558 GWh, considering the land-use discount factor of zero, which is the only
343 20% of the total capacity.

344 Nepal's solar energy potential varies across its provinces both in terms of generation and installed
345 capacities (Table 2 and Figure 2 top). Gandaki province has the largest solar energy generation capacity,
346 but the largest installed capacity is in Karnali province. We observe this variation because the average
347 CF of Gandaki province is larger than that of Karnali province due to relatively higher global horizontal
348 irradiance (Figure S7). Bagmati Province has the lowest solar energy generation and installed capacities
349 because of relatively low resource quality (i.e., a low CF) and steeper slopes, narrowing down the
350 suitable locations. Interestingly, although Province 2 has the lowest area of land-use and land cover
351 classes suitable for solar and wind power plants, it has the third-highest solar energy generation and
352 installed capacities. This province has the majority of suitable locations with a low slope, low altitude,
353 and south-facing.

Table 2: Solar energy potential in Nepal’s seven provinces in terms of annual generation and installed capacities, together with area of the suitable locations. The estimated solar energy potential is presented for two scenarios: zero and 75 % land-use discount factor, taking 30 MW/km² land-use efficiency. Co-location potential refers to wind energy installed capacity in the suitable locations for the solar power plants, considering zero land-use discount factor with land-use efficiency of 9 MW/km².

Provinces	Area (km ²)	Zero land-use discount factor		75% land-use discount factor		Co-location potential with wind energy (MW)
		Generation Capacity (1000 MWh)	Installed Capacity (MW)	Generation Capacity (1000 MWh)	Installed Capacity (MW)	
Province 1	200.7	6,647	6,195	1,662	1,549	18
Province 2	254.9	8,894	7,817	2,223	1,954	4
Bagmati	121.8	4,100	3,706	1,025	926	6
Gandaki	263.4	11,321	7,960	2,830	1,990	137
Province 5	243.2	8,839	7,338	2,210	1,834	20
Karnali	287.4	10,660	8,661	2,665	2,165	61
Sudurpashim	191.6	7,059	5,952	1,765	1,488	20
Total	1,563.3	57,519	47,628	14,380	11,907	267

354 Nepal has the built-up areas of 543 km² (Table S3). However, only about 10% of this area is suitable
355 for rooftop solar PV systems, resulting in a total installed capacity of about 8,100 MW. We estimate
356 the total annual solar energy generation capacity of about 9,600 GWh in the country. At a sub-national
357 level, the potential for rooftop solar PV systems varies across the provinces (Figure S14). Bagmati
358 province has the highest generation capacity because around 40% of Nepal’s built-up areas is located in
359 this province. Moreover, Bagmati province also has the highest population density in the country, with
360 a total population of around 5 million people [84]. Due to the lowest share of built-up areas, Karnali
361 Province has the lowest potential for rooftop solar PV systems.

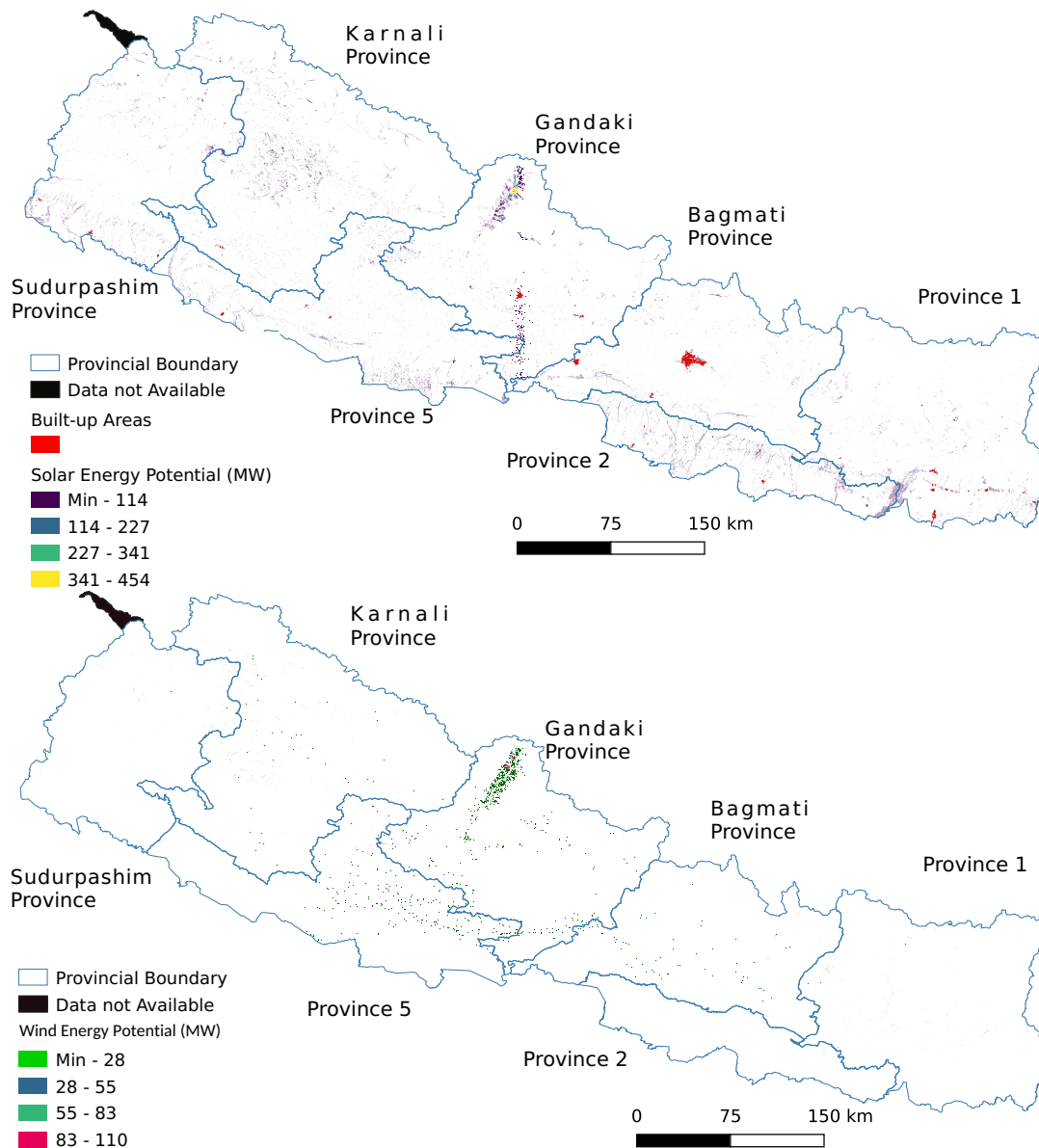


Figure 2: Spatial distribution of solar (top) and wind (bottom) energy potential in seven provinces of Nepal in installed capacities. Only locations with minimum installed capacities of 0.03 MW and 0.01 MW for solar and wind energy are plotted. These installed capacities are based on zero land-use discount factor with land efficiency of 30 MW/km² for solar and 9 MW/km² for wind. For solar and wind energy, suitable locations with a high energy potential are observed in the northern part of Gandaki province, while southern lowland regions have relatively low potential. Bagmati province contains the most concentrated built-up areas.

3.2.2. Wind energy potential

Nepal's wind energy potential is lower than its solar energy potential. The country has a total annual wind energy generation capacity of 3,788 GWh with a total installed capacity of 1,686 MW, considering the land-use discount factor of zero (Table 3). Nepal has about 145 km² of suitable locations for wind power plants. About 55 km² of these locations has a wind power density of more than 300 W/m². These locations with a high wind power density mostly lie in the northern hilly region of the country (Figure S9). Similarly, around 50 km² of suitable locations have a CF of more than 30% that is required for utility and commercial-scale wind power plants.

Nepal's wind energy potential also varies across its provinces, with a large share of the potential

371 concentrated in Gandaki province (Table 3 and Figure 2 bottom). This province has a majority of
372 locations with CF greater than 30%, although several locations with suitable land-use and land cover
373 classes need to be narrowed due to their elevation of greater than 4000 m. Gandaki and Karnali
374 provinces possess about 80% of the country’s wind energy potential. These provinces consist of places
375 (e.g., Manang, Mustang, and Tansen) with a high wind power density (i.e., greater than 105 W/m²)
376 (Figure S9). Additionally, they have locations with relatively high wind speeds with altitudes below
377 4,000 m and an appropriate slope for wind power plant installation (Figure S5). Because of a low wind
378 power density and a low share of suitable locations, Province 2 has the least wind energy potential.

Table 3: Wind energy potential in Nepal’s seven provinces in terms of annual generation and installed capacities, together with areas of suitable locations. The estimated wind energy potential is shown for two scenarios: zero and 75% land-use discount factor, taking 9 MW/km² land-use efficiency. Co-location potential refers to solar energy installed capacity in the suitable locations for the wind power plants, considering zero land-use discount factor with land-use efficiency of 30 MW/km².

Provinces	Area (km ²)	Zero land-use discount factor		75% land-use discount factor		Co-location potential with solar (MW)
		Generation Capacity (1000 MWh)	Installed Capacity (MW)	Generation Capacity (1000 MWh)	Installed Capacity (MW)	
Province 1	11.9	163	109	41	27	59
Province 2	0.7	13	7	3	2	13
Bagmati	2.5	28	24	7	6	21
Gandaki	91.0	2,945	1,137	736	284	458
Province 5	5.7	91	54	23	14	68
Karnali	21.9	380	245	95	61	203
Sudurpashim	10.8	168	111	42	28	68
Total	144.5	3,788	1,686	947	422	890

379 3.3. Project opportunity areas (POAs)

380 We identify about 6,600 POAs for solar that have a CF greater than 15 % and 990 POAs for wind
381 power plants with a CF greater than 30 % across the country. For solar energy, the largest POA has
382 an area of 15.1 km². 12.2 km² is the largest area of the POAs for wind energy. Considering a land-use
383 discount factor of zero, only about 10% of the POAs would accommodate solar power plants of an
384 installed capacity greater than 1 MW. Among these POAs, only 980 POAs have a CF greater than 15
385 %. Similarly, wind power plants of an installed capacity greater than 1 MW could be developed only in
386 about 149 POAs, considering the land-use discount factor of zero. Only 66 of these POAs have a CF
387 greater than 30 %.

388 The POAs are spatially distributed across the country. We characterize each POA based on its
389 average elevation, LCOE, installed capacity, and resource quality (i.e., global horizontal irradiance for
390 solar energy and wind power density for wind energy) (Figure 3). This characterization shows that most
391 POAs lie in higher elevation regions because of better resource quality, increasing the CF and reducing
392 LCOE.

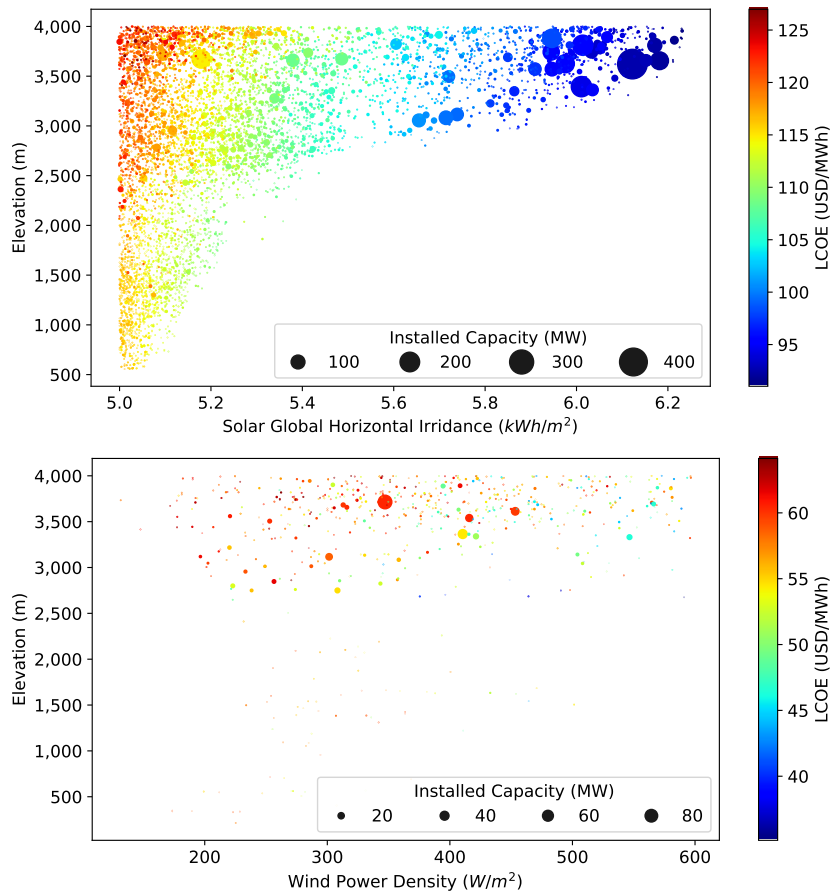


Figure 3: Characteristics of the project opportunity areas (POAs) concerning resource quality (i.e., global horizontal irradiance for solar energy and wind power density for wind energy), installed capacity, elevation and total Levelized cost of electricity (LCOE) of solar energy (top), having capacity factor greater than 15 %, and wind energy (bottom), having capacity factor greater than 30 %. The bubbles show the sizes of POAs in terms of installed capacity, considering the land-use discount factor of zero. In the figure, the maximum installed capacity of solar and wind is 454 MW and 94 MW, respectively.

3.3.1. Distance to roads and substations

For solar power plants, about 75% of the POAs lie under 20 km distance from the nearest road and 70% of the POAs under 20 km distance from the nearest substation. Within this distance from both infrastructures, about 3,300 GWh of solar energy can be generated annually, considering a land-use discount factor of zero. However, most POAs with the CF greater than 15 % are about 53 km far from the road and 28 km far the substation networks. Looking at the cumulative installed capacity with normalized substation and road distance, we see that most POAs for solar energy are near to or within the country's existing road network (Figure S15). This finding is good news for the development of solar power plants in Nepal because installing power plants in the POAs far from roads and substations would increase the overall cost.

For wind power plants, about 44% and 50% of the POAs lie under 20 km distance from the nearest road and the nearest substation (Figure S16). Within this distance from both infrastructures, about 175 GWh of wind energy can be generated annually, considering the land-use discount factor of zero. Most POAs with a high resource quality (i.e., a wind power density of greater than 300 W/m²) lie far from the road and substations due to Transhimalayan and hilly regions with high resource quality but with

408 poor road and substation networks. Similarly, most POAs having a CF greater than 30 % are around 60
409 km and 43 km far from the road and substation networks. This finding shows that wind energy POAs
410 are relatively far from the road and substation networks than those for Nepal’s solar energy POAs.

411 At sub-national scale, most POAs with a long road distance (i.e., an average distance of solar and
412 wind POAs from the nearest road is about 48 km) are in Karnali Province. This province has a poor
413 road network that would result in a high cost for installing solar and wind power plants. Interestingly,
414 Province 2, located in the lowland region, has the abundant road and substation networks required for
415 the power plants, resulting in lower costs compared to other provinces (Figure 15 and Figure 16). In
416 this province, the average distance of solar energy POAs from the nearest road and substation is only
417 about 4 km and 14 km, respectively. Additionally, power plant construction is relatively easy in this
418 province due to its flat topography. In the past few years, the construction of several new hydropower
419 plants with planned substations has increased the national grid accessibility in many regions across the
420 country. This increased accessibility would promote the installation of solar and wind power plants
421 across Nepal. For example, Province 1 consists of several planned substations (e.g., Arun substation
422 hub, Damak substation, and Inaurwa substation) [85], which provides an optimistic future for on-grid
423 solar and wind power plants in the province.

424 3.3.2. Protected Areas

425 Since about 23% of Nepal’s area is covered with protected areas, a large share of POAs is located in
426 these areas and their buffer zones. Specifically, 509 km² out of 1,563 km² of solar energy POAs and 93
427 km² out of 144 km² of wind energy POAs lies in Nepal’s protected areas and their buffer zones. In other
428 words, the power plants need to be installed in these locations to harness around 37% and 78% of the
429 country’s total solar and wind energy generation capacities. Within the protected areas, the maximum
430 solar and wind energy potential is found in the Annapurna Conservation Area, i.e., 11% of the total solar
431 and 63% of the total wind energy installed capacities, generating about 8,498 GWh and 2,816 GWh of
432 electricity annually. Since specific regulations need to be followed for any infrastructure development in
433 the protected areas and their buffer zones, installing solar and wind power plants would be a challenge
434 in these locations. Thus, the federal and provincial governments should maintain a delicate balance in
435 biodiversity conservation and provision of energy security while developing solar and wind power plants
436 in the protected areas and their buffer zones.

437 3.3.3. Co-location potential

438 About 30 km² of the POAs are suitable for both solar and wind power plants. The solar and wind
439 energy potential of these POAs are also known as co-location potentials. These POAs have a total
440 installed capacity of 267 MW and 890 MW of solar and wind energy, respectively (using zero land-use
441 discount factor). In other words, these locations are suitable for hybrid solar and wind power plants. In
442 terms of generation capacity, 1,247 GWh of solar energy and 567 GWh of wind energy can be harnessed
443 from these locations annually. These suitable POAs for both solar and wind power plants are mostly
444 located in the northern part of Gandaki province as it consists of 50% or 15.27 km² of these locations.

445 3.3.4. Levelized cost of electricity (LCOE)

446 About 10% of the total solar energy POAs generates more than 1,214 GWh of energy per year, which
447 has a total LCOE below 120 USD/MWh, considering zero land-use discount factor (Figure 4). For wind
448 energy, around 37% of POAs has a total LCOE below 80 USD/MWh, which would generate more than
449 2,800 GWh of energy annually (zero land-use discount factor). Interestingly, most POAs with a low
450 LCOE are located in the high altitude region as power density increases considerably (Figure 3). Solar
451 PV systems seem more expensive than wind power plants in terms of generation capacity because of the
452 low CF of solar PV systems compared to wind power plants. For example, about 3,146 GWh of wind
453 energy can be generated annually at the total LCOE of 91 USD/MWh and below, near the starting
454 LCOE for solar energy. However, the total LCOE for wind energy escalates quickly with minor changes
455 in energy generation. Additionally, due to the modular design, less maintenance requirements, and ease
456 of installation relative to wind power plants, solar PV systems can be rapidly promoted to meet the
457 country's energy demand. Moreover, rooftop solar PV systems in built-up areas are the most expensive
458 option, although their LCOE does not consist of roads and interconnections. This high cost is associated
459 with the low CF in the built-up areas, i.e., an average value of 13.6 %. Besides, stand-alone systems in
460 built-up areas require storage, which would increase the LCOE further. Both for solar and wind energy,
461 a large share of the total LCOE comes from generation costs. The costs for interconnection and roads
462 are on average about 8.9 USD/MWh and 8.8 USD/MWh for solar and wind energy, respectively.

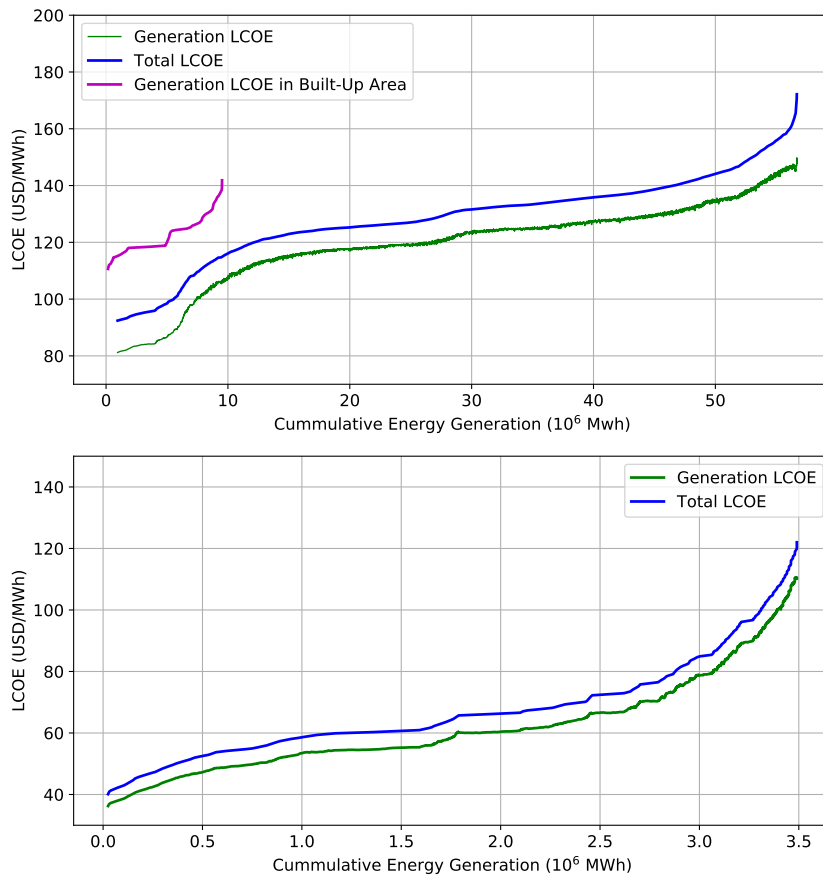


Figure 4: Supply curves of solar (top) and wind (bottom) energy based on the Levelized cost of electricity generation (LCOE) and generation capacity of the project opportunity areas (POAs). These curves are developed by plotting the cumulative generation capacity of POAs sorted based on the total LCOE (blue line) and the LCOE for power generation (green line) separately. For solar energy, the curve for built-up areas is also plotted (pink line). The estimated 10th and 90th percentile of LCOE are 91–138 USD per MWh for solar energy and 46–86 USD per MWh for wind energy.

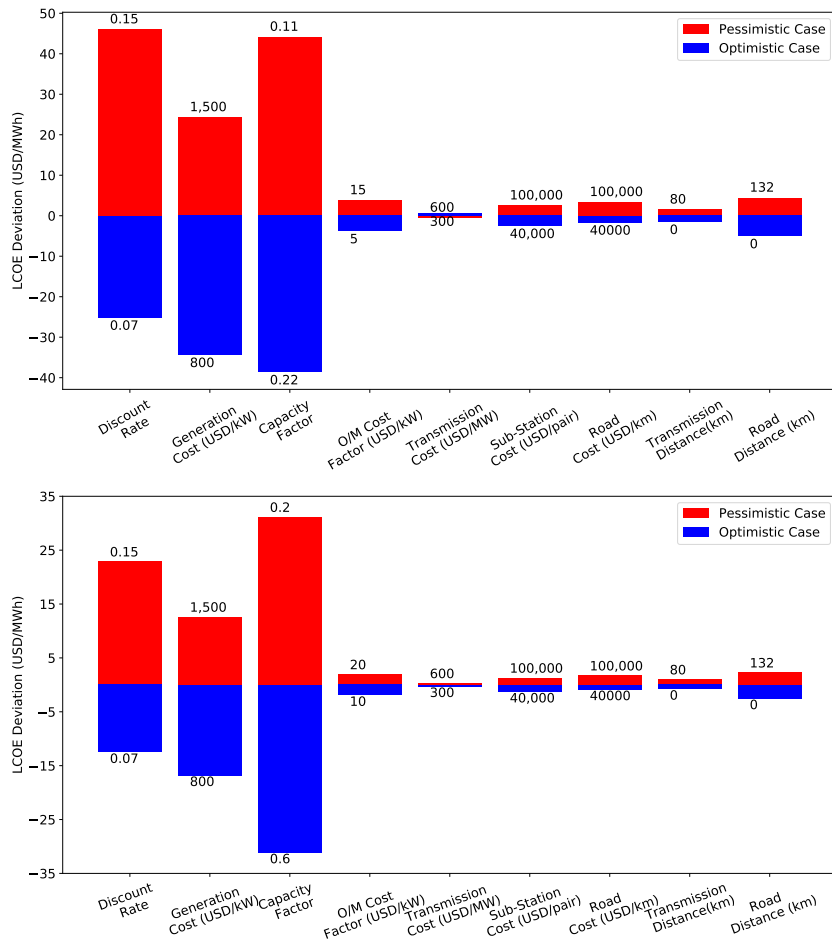


Figure 5: Sensitivity of estimated the Levelized cost of electricity (LCOE) for solar (top) and wind (bottom) energy for pessimistic and optimistic cases. The pessimistic case shows an increase in the total LCOE compared to the reference values due to the variation of parameters. Similarly, the optimistic case represent a decrease in the total LCOE. The reference values of LCOE are 121.46 USD/MWh and 62.21 USD/MWh for solar and wind energy, respectively, which are based on parameter values in Table 1, an average road and transmission distances of both cases, and the capacity factor of 15 % (solar energy) and 30 % (wind energy).

463 Looking at the sensitivity of the total LCOE, our analysis highlighted that it is more sensitive to the
 464 economic discount rate, generation capital, and the CF than other parameters and factors (Figure 5).
 465 The discount rate depicts the financial or interest rates available in a region. Hence, changes in the
 466 interest rates could affect the country's adoption of solar and wind energy. A low-interest rate would
 467 make solar and wind power plants cheaper, resulting in promotion on solar and wind energy, and vice
 468 versa. The generation of capital depends on technological advancements. Therefore, declining generation
 469 capital costs due to advancements in solar and wind energy technologies would further encourage solar
 470 and wind power plants.

471 Similarly, the CF depends on the resource quality of the location and technology used. A large-
 472 scale environmental degradation, including climate change, could negatively impact the resource quality,
 473 reducing the CF, whereas technological advancements could increase it. Therefore, nature conservation,
 474 including climate change mitigation, would help to promote solar and wind energy by maintaining the
 475 current resource quality. Interestingly, the total LCOE is less sensitive to the availability of road and
 476 substation networks. However, these infrastructures would be a bottleneck for solar and wind energy

477 development because of the substantial time required for their construction in developing countries like
478 Nepal. Nevertheless, the road and substantiation networks are also promoted by other infrastructure
479 development within the country, including hydropower. Thus, the appropriate prioritization of POAs
480 based on high resource quality and distance to existing infrastructure would be a starting point for
481 installing utility and commercial-scale solar and wind power plants in Nepal.

482 **4. Discussion**

483 *4.1. Possibility of solar and wind power plants*

484 Our study highlights that Nepal has an abundant resource of solar energy (i.e., up to 47,628 MW)
485 and a relatively lower potential for wind energy (i.e., up to 1,686 MW) compared to that of other
486 developing countries (e.g., Bangladesh [10] and India [11]). These estimates are greater than the solar
487 and wind energy potentials reported by Windsor and colleagues [14] because of the use of high-resolution
488 datasets and our consideration of stand-alone energy systems. They estimated 2100 MW and 489 MW
489 for grid-connected solar and wind energy across the country, using low-resolution datasets (i.e., 10 km
490 spatial resolution). For solar energy, we estimate that the country's total annual generation capacity
491 of 96,00 GWh is located within its built-up areas, which is similar to the value reported by Gautam
492 and colleagues [86]. However, Nepal has only harnessed a small fraction of these resources. Since the
493 country's solar energy potential is about 10% of its hydropower potential [25], the possibility of solar
494 PV systems contributing substantially to the national grid cannot be ignored in Nepal's future energy
495 security. Although having a low potential, wind energy also has the advantage of ensuring energy security
496 in high altitude rural areas that are not connected to the national grid via stand-alone systems.

497 Nepal's most suitable locations for solar and wind energy lie in Transhimalayan and hilly regions that
498 are the least developed and remote areas of the country. Harnessing these resources can be an excellent
499 opportunity for these areas for their economic development. However, most of these areas need to tramp
500 over through the steep regions with a high geographical gradient, challenging installing power plants,
501 transmission lines, and substations, and transporting required equipment. Apart from Transhimalayan
502 and hilly regions, the suitable locations in the lowland region mostly lie near the main river and stream
503 areas. Although we consider buffer regions to narrow down the suitable locations, these water bodies
504 could be a potential risk for power plants, more for solar than wind ones, during the rainy season due
505 to flooding.

506 *4.2. Economics viability for solar and wind energy*

507 Our findings also provide a basis to understand the economic viability of solar and wind energy, which
508 is missing in the existing literature. We present that the cost of solar energy remains almost constant
509 for an extensive range of energy generation capacity due to its wide spatial availability. However, solar
510 power plants are more expensive than wind power plants due to their relatively low average capacity
511 factor. Solar and wind energy systems are currently not cost-competitive with hydropower in Nepal
512 due to hydropower's lower cost. The current power purchasing rate of hydropower in the country is
513 about 70 USD/MWh in the dry season [87] with an average LCOE of about 50 USD/MWh in South
514 Asia [61]. This LCOE is lower than the estimated 10th and 90th percentile of LCOE for solar energy

515 (91–138 USD/MWh) and wind energy (46–86 USD/MWh) for Nepal. Therefore, appropriate subsidies
516 and policies are needed to make solar and wind energy competitive with hydropower.

517 Globally, the generation costs of solar and wind energy are declining year by year, i.e., around 90%
518 since 2009 in solar PV module and 60% for wind turbines [61]. This decrease in the LCOE has resulted in
519 an increase in solar and wind energy installation rates throughout Nepal in recent years. For example,
520 1.64 MW of solar energy has been connected to the national grid, and solar power plants of a total
521 capacity of 60.5 MW are under construction [81]. The cumulative number of SHS systems promoted
522 across the country are 410,430 with a total installed capacity of 9.91 MW [88]. Though no stand-alone
523 or grid-connected wind power plant have been installed, wind-solar hybrid systems have generated 563
524 kW of electricity in the country [89]. Moreover, the National Planning Commission has the target to
525 install 481 solar power plants (1 MW installed capacity) and one wind power plant (0.2 MW installed
526 capacity) in the country by 2022 to provide clean energy to remote areas that are not connected to
527 the national grid [90]. With technological advances, economies of scale, and market dynamics, the cost
528 of solar and wind power plants will continue to decline while the price of solar and wind energy will
529 also decrease in the future. These changes will further promote solar and wind energy in the country.
530 Nevertheless, the economics of solar and wind generation depends on several factors, including location
531 and government policies [91].

532 Similarly, the marginal economic value of both wind and solar energy decreases as their share of overall
533 energy generation increases [92]. Additionally, renewable energy based on stand-alone or grid-connected
534 microgrids and distributed generation could optimize the overall cost of electricity. Moreover, location-
535 specific strategies for the energy sector have to be developed and implemented to ensure improved energy
536 and economic balance. For instance, wind power plants need to be promoted in locations suitable for
537 wind energy. This strategy would promote the efficient use of local resources, increasing employment,
538 and improving the life of local people.

539 *4.3. Infrastructure Development*

540 Our study also highlights the link between infrastructure development and the promotion of solar
541 and wind energy in Nepal. On the one hand, appropriate infrastructure, mainly road and substation
542 networks, is needed to encourage solar and wind power plants. On the other hand, the development
543 of solar and wind energy in remote locations would also improve infrastructure accessibility, including
544 roads, interconnection, and the internet. About 30% of Nepal’s total road length is earthen type [93],
545 which is affected during the rainy season. Most of Nepal’s transmission network comprises 132 kV voltage
546 level (i.e., 2,819 circuit km), with only 153 circuit km of 400/220 kV lines [94]. The road accessibility
547 in higher altitude locations is relatively low and still challenging for route development, especially in
548 Karnali Province. Only about half of the rural population in Nepal lives within 2 kilometers of a road in
549 good or fair condition [95]. However, the good news is that more than 900 MW of hydropower plants are
550 under construction, and more than 2,000 MW has been planned in Nepal [85]. The suitable locations
551 for solar and wind power plants in the vicinity of under construction or planned hydropower plants can
552 be prioritized. This prioritization would help to develop energy corridors in different locations of the
553 country. Furthermore, the energy cost can be reduced as they will share common road and substation
554 networks.

555 4.4. Energy Planning

556 Our findings also contribute to sound energy planning in Nepal, promoting an optimum energy mix.
557 Currently, hydropower contributes most of Nepal’s electricity. However, electricity generation fluctuates
558 seasonally because most power plants are of the Run-Of-River and Peaking Run-Of-River types, causing
559 severe power shortages during winter [96]. The country is still relying on 240 MW to 550 MW of imported
560 electricity to meet its demand [81]. Therefore, sound strategies for an appropriate energy mix have to
561 be followed for a better, reliable, and more stable supply of electricity in the country. For example,
562 commercial solar power plants can be a solution because they can be constructed in a shorter time than
563 hydropower plants. Additionally, the seasonal fluctuation of solar and wind energy in potential sites is
564 relatively low in Nepal. The average seasonal fluctuation in wind speed (which defines the power) for
565 some of the suitable locations of Nepal like Jumla, Kagbeni, Nagarkot and so on is not more than $\pm 30\%$
566 [55]. Similarly, the average solar power fluctuation is not more than 33% in different suitable locations
567 in the country [97, 98]. Additionally, major rural areas of the country can be electrified without a direct
568 connection to the national grid by realizing solar and wind energy-based micro-grids.

569 While considering solar and wind energy, the requirement of energy storage for integrating solar and
570 wind power plants into the country’s energy planning cannot be ignored, mainly for stand-alone systems.
571 Energy storage systems provide regulation and reserve capacity, and hence, alleviate the negative impacts
572 of solar and wind energy because of their diurnal patterns [99]. In the national grid, the operation of
573 major hydro projects (Peaking Run-Of-River and storage) can be synchronized with the diurnal patterns
574 of solar and wind energy to ensure a stable electricity supply.

575 In the context of cities and urban areas, solar energy potential in the built-up areas can be utilized
576 to supply electricity to houses and provide surplus electricity to the national grid. With the declining
577 cost of rooftop solar PV systems, the increasing cost of fossil fuel, and promoting policies such as
578 solar net-metering, solar PV systems could be an excellent alternative to conventional energy sources
579 for households. Commercial small-scale PV systems in urban areas reduce the stress on the grid and
580 convert households from electricity consumers to producers.

581 4.5. Policy Implications

582 Our study also contributes to developing sound policies for the promotion of solar and wind energy
583 in Nepal. Our solar and wind energy development timeline shows that Nepal’s policies mainly focus on
584 small-scale solar and wind energy systems over the last few decades. These policies need to be updated
585 to wider solar and wind energy adoption in the country at a utility and commercial scale. However, the
586 lack of adequate information on the spatial and economical distribution of renewable energy resources in
587 developing countries is a barrier to policymaking. Our study provides new insights into Nepal’s spatial
588 distribution and economics of solar and wind energy to overcome this barrier. Based on our findings,
589 several policies to balance energy accessibility and energy economy can be formulated.

590 First, Nepal needs to develop adequate plans and policies to utilize its solar and wind energy based on
591 utility and commercial-scale power plants, going beyond small-scale systems. However, these plans and
592 policies can vary sub-nationally based on location-specific solar and wind energy potential. For example,
593 Gandaki province may prioritize installing solar-wind hybrid energy systems to harness its co-location
594 potential. Due to a large share of built-up areas, promoting solar-net metering would be adequate in

595 Bagmati province, reflected in Nepal’s ‘*Every home, energy home*’ policy [100]. Similarly, large-scale
596 plants can be promoted in Karnali province because it has many suitable locations. Additionally, the
597 current and planned hydropower corridors can also be prioritized for solar and wind power plants to use
598 their road and substation networks.

599 Second, the cost of solar and wind power plants is higher than hydropower plants in Nepal. This
600 cost competitiveness is a bottleneck in a wider-scale adoption of utility and commercial-scale solar
601 and wind power plants. For these renewable energies, Nepal provides subsidies for small-scale home
602 and institutional systems but not commercial-scale plants. To attract the private sector in solar and
603 wind energy generation, Nepal needs to establish appropriate incentives, including tax offsetting policies
604 for utility and commercial-scale solar and wind power plants. Similarly, the policies on international
605 investment need to be reviewed to ease the administrative work for foreign investors in the renewable
606 energy sector.

607 Third, appropriate plans and policies are also needed to stimulate and promote solar and wind energy
608 research in the country. For example, our analysis is based on global datasets and despite being it is
609 high-resolution data, proper ground validation of this data is missing. Thus, Nepal needs to generate
610 national high-resolution data on solar and wind energy by measuring and monitoring these resources at
611 different locations in the country. Such national high-resolution ground validated data would be crucial
612 to estimate Nepal’s solar and wind energy potential more accurately.

613 Fourth, the existing or planned substation may not have adequate capacity to integrate the power
614 generation from nearby solar and wind plants. So appropriate planning is needed for the up-gradation
615 and expansion of existing substations and transmission systems.

616 Fifth, relative cost-effectiveness, social equability, environmental impacts, and investment modalities
617 need to be considered at while formulating policies to promote the energy sector. This holistic approach
618 would help to mobilize resources and ensure required processes are implemented to achieve the SDGs as
619 a whole, going beyond SDG 7 – clean and affordable energy. In the post-COVID-19 Era, the promotion
620 of renewable energies would play a vital role in the socio-economic recovery of the country [101].

621 *4.6. Limitations*

622 Our estimates of solar and wind energy potential also consist of a few limitations. The first limitation
623 is associated with the data and methods we have applied in our study. For example, the accuracy of our
624 estimates could be improved by using high-resolution data, which is a significant problem for remote
625 sensing-based studies in developing countries. However, we make use of the highest resolution data
626 available for Nepal. We have resampled some raster data to match with other data using the nearby
627 sampling method, which also has added some uncertainties in the study. However, this uncertainty and
628 error still share a very low significance in the study.

629 Second, this study has not considered the geological constraints such as flood zone and earthquake
630 fault zones. The land-use discount factor may not be uniform throughout the country because of land
631 conflicts and geological deformities such as erosion zones, flooding zones, fault zones, military and airport
632 zones. Thus, our study can be advanced further by following a multi-criteria analysis to identify priorities
633 for solar and wind energy for Nepal, as done for other countries [10, 11, 12, 13]. Nevertheless, our study
634 considers two land-use discount factors with a pessimistic scenario of 75%. Additionally, we narrow

635 down our suitable locations, considering a 500 m buffer to rivers.

636 Third, we consider a linear regression model between the CF and average global horizontal irradiance
637 in the POAs. However, this relation could also be non-linear. Nevertheless, our linear model also has
638 a high r-squared value of 0.95. Additionally, our analysis could have also used data on Global Tilt
639 Irradiance instead of GHI to simplify the study. Nevertheless, applied correlation between the CF and
640 global horizontal irradiance, considering the appropriate tilt angle and slope exclusion, would also give
641 similar results. Further, it is possible to install solar PV in the direction other than south-facing.
642 However, the performance would drastically reduce with changes in facing angle (similar to azimuth
643 angle) relative to southern part [102, 33] for Nepal. Hence, possibility of installation of solar PV other
644 than southern region has been ignored, which would result in slight underestimation of the solar energy
645 potential. Nevertheless, these locations would have a higher overall cost due to their lower generation
646 capacity.

647 Similarly, we estimate the solar energy potential considering fixed tilted solar PV systems and the
648 wind energy potential for International Electromechanical Commission class III wind power plants.
649 These considerations provide conservative estimates of solar and wind energy in Nepal, which could
650 be higher if tracking solar PV systems or higher class wind power plants are considered. Additionally,
651 installing a 4.5 MW wind turbine would be a challenge in most locations in Nepal due to a need to
652 transport the long wind blades in mountain roads. Thus, it might be better to estimate the wind energy
653 potential based on lower capacity turbines. However, the global wind atlas does not provide CFs for
654 smaller turbines. There are two implications of assuming a large wind turbine in our analysis. It ignores
655 the energy that could be generated in the suitable areas for lower capacity wind turbines. Next, it may
656 overestimate energy potential of suitable location of a high capacity wind turbine because of a need to
657 replace it with a lower capacity one during installation due to difficulties in transportation of the long
658 wind blades. Hence, appropriate ground based data has to be analysed before implementation of wind
659 turbines in the suitable sites, choosing the adequate capacity wind turbines.

660 Fourth, since 42% and 35% of Nepal's total land area is covered by hilly and mountainous regions
661 [103], a terrain factor has to be used to determine the actual path length of transmission and road length.
662 However, we have considered the minimum distance in our estimates, which needs to be improved to
663 account for the terrain's effect on the road and transmission network construction. Nevertheless, our
664 study is the first to consider these factors while investigating the economic feasibility of solar and wind
665 energy in Nepal.

666 Fifth, the costs incurred due to variability and uncertainty of renewable energy generation are not
667 included in our analysis. The actual generation cost is more likely to be site-specific to its ground
668 measurements and geography. Nevertheless, we provide the first estimate that can provide a sound basis
669 for further studies.

670 5. Conclusion

671 In summary, we provide estimates of the spatial and economic potential of solar and wind energy
672 in Nepal at the province level for the first time. Our findings highlight that the upper mid-northern
673 part (mountain region) and eastern lowland of the country have a vast potential for solar and wind

674 energy due to higher solar radiance and wind speed. Many identified suitable solar and wind energy
675 locations are also nearby existing and under-construction substations and hydropower. Looking at the
676 cost, we found that solar power plants are more expensive than wind power plants. However, the
677 suitable locations for wind energy are limited and also concentrated in high altitude areas. As federal
678 and provincial governments are planning to generate electricity from solar and wind energy and private
679 companies are showing interest to invest, the results revealed by this study will be helpful for planners,
680 decision-makers, and entrepreneurs. However, further research is needed to improve the accuracy of our
681 estimates by using high resolution ground-validated and bias-corrected datasets, considering multiple
682 criteria to narrow down suitable locations, and accounting for different classes of wind turbines and
683 different types of solar PV systems. Future research needs to investigate strategies for the optimum
684 energy mix for solar, wind, and hydro energy systems to meet Nepal's future energy demand, ensuring
685 reliable and stable electricity supply.

686 **Acknowledgment**

687 We acknowledge Ram Prasad Dhital, Purna N. Ranjitkar, and Guna R. Khanal for valuable sug-
688 gestions in our study and Stefanie L. Becker for language editing. P.P. acknowledges funding from the
689 German Federal Ministry of Education and Research (BMBF) for the BIOCLIMAPATHS project (grant
690 agreement No 531 01LS1906A).

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